1	CALIFORNIA STATE ALLOCATION BOARD
2	PUBLIC MEETING
3	
4	
5	DEPARTMENT OF PUBLIC HEALTH AND HEALTHCARE SERVICES
6	1500 CAPITOL AVENUE 1ST FLOOR AUDITORIUM
7	SACRAMENTO, CALIFORNIA 95814
8	
9	
10	DATE: WEDNESDAY, JUNE 22, 2022
11	TIME: 4:08 P.M.
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
	-1-

1	APPEARANCES:
2	MEMBERS OF THE BOARD PRESENT:
3 4	GAYLE MILLER, Chief Deputy Director, Policy, Department of Finance, designated representative for Keely Bosler, Director, Department of Finance
5	ANA LASSO, Director, Department of General Services
6	JEREMY SMITH, Appointee of Gavin Newsom, Governor of the State of California
7	ABEL GUILLEN, Deputy Superintendent, California
8	Department of Education, designated representative for Tony Thurmond, Superintendent of Public Instruction
9	SENATOR SCOTT WILK
10	SENATOR CONNIE LEYVA
11	ASSEMBLYMEMBER PATRICK O'DONNELL
12	ASSEMBLYMEMBER CHAD MAYES
	REPRESENTATIVES OF THE STATE ALLOCATION BOARD/OFFICE
13	OF PUBLIC SCHOOL CONSTRUCTION:
14	LISA SILVERMAN, Executive Officer
15	BARBARA KAMPMEINERT, Deputy Executive Officer
16	
17	
18	
19	
20	
21	Transcribed by: Melissa Reid,
22	eScribers, LLC
23	Phoenix, Arizona
24	000
25	
	-2-

1	TRANSCRIBED RECORDED PUBLIC MEETING
2	June 22, 2022
3	MS. MILLER: Great. Hi, everyone. Thank you so
4	much for joining. We will call the State Allocation
5	Board to order. And it is 4:08.
6	Pursuant to AB 361, the meeting is also being
7	conducted by way of Zoom, and it's being broadcast from
8	the First Floor Auditorium of the East End Complex, the
9	Department of Public Health and Healthcare Services. And
10	we're at 1500 Capital Avenue in Sacramento, if you'd like
11	to provide public comment in person.
12	For our meeting to run efficiently, please mute your
13	hands if you're on Zoom or mute your microphones. If
14	you would like to make a comment, please use the raise
15	hand feature at the bottom of your Zoom interface. If
16	you are calling into the meeting and not here in person
17	or not on Zoom, unfortunately, you will not be able to
18	provide public comment.
19	And with that, we'll establish a quorum.
20	Ms. Jones, will you take the roll?
21	MS. JONES: Certainly.
22	Senator Wilk.
23	SENATOR WILK: Present.
24	MS. JONES: Senator Leyva.
25	SENATOR LEYVA: Here. -3-

1	MS. JONES: Senator Laird.
2	Assemblymember O'Donnell.
3	ASSEMBLYMEMBER O'DONNELL: Here.
4	MS. JONES: Assemblymember Mayes.
5	Assemblymember Bonta.
6	Abel Guillen.
7	MR. GUILLEN: Here.
8	MS. JONES: Jeremy Smith.
9	MR. SMITH: Here.
10	MS. JONES: Anna Lasso.
11	MS. LASSO: Here.
12	MS. JONES: Gayle Miller.
13	MS. MILLER: Here.
14	We have a quorum. Also, upon the conclusion of our
15	meeting, we'll meet in closed session, pursuant to
16	Government Code Section 1126(e) for the purpose of
17	conferring with and receiving advice from legal counsel
18	regarding pending litigation.
19	With that, I will move approval for the minutes from
20	our June 2nd, 2022 meeting.
21	SENATOR WILK: Wilk so moves.
22	MS. MILLER: Thank you, Senator Wilk.
23	I will second.
24	Any public comments? Seeing none. Any questions?
25	Any objection to unanimous roll call for the -4-

1	minutes? Seeing none. The minutes are approved.
2	And next, we will move to the executive officer's
3	statement, please, Ms. Silverman.
4	MS. SILVERMAN: Yes. So we have a few updates to
5	share tonight actually, a condensed agenda tonight.
6	So we wanted just to share that the staff opened up our
7	office, meaning opened for the public. And we're
8	actually offering a transition to a hybrid work
9	environment.
10	So as of effective May 31st, we are still located at
11	707 3rd Street, but we're actually on in West
12	Sacramento. We actually moved from the sixth floor to
13	the fourth floor. So if you have to look for us, we're
14	on the fourth floor. Public counter and all that is
15	available.
16	So again, we encourage districts we have a
17	rotating schedule. And so maybe keep in contact with
18	your program staff and your physical services staff and
19	accounting staff. So Tuesdays, we offer our physical
20	services staff. Wednesday we have business services, and
21	we have program staff on Thursday, and accounting staff
22	on Friday.
23	So if you are interested in a public meeting, please
24	reach out to your respective program person, and again,
25	we just want to encourage districts you can still
	-5-

1 reach out through Zoom. So that's really a more cost-2 effective measure, and again, we can definitely save you 3 some time and money.

The second update we wanted to provide is a priority 4 5 funding certification round closed on June 9th, and that was really important that the Board took action on 6 7 June 6th for the projects. And to that extent, we wanted 8 to highlight the certifications that came in. There was 9 \$481.5 million. And so that's great news for the 10 program. These projects are eligible for the fall bond 11 sale, and again, those certifications are valid from July 12 1st, 2022 to December 31st of 2022.

And an update as well with the charter school filing round that closed on June 3rd. And just happy to share that we have 39 applications that came in for nearly \$626 million. Definitely a really high demand on these program funds, and we have about over \$150 million available. So again, real important to share that very competitive round.

And to that extent, our next meeting is August 24th, and I know we're still going to -- I know we've heard some feedback about the date. We'll stay tuned and provide you some updates if there's any changes to that meeting date, but as of now, it's Wednesday, August 24th and then again, we will have no July meeting.

-6-

1	To that, I will open up to any questions.
2	MS. MILLER: Great. And before we ask questions, so
3	I understand there's no video on Zoom. I just turned on
4	my camera so at least you can see me. I'll make it clear
5	who's talking. We apologize. The facility video
6	streaming function is not working and really appreciate
7	your patience as we all learn how to deal and work in a
8	hybrid environment.
9	Can I do a sound check for those of you on Zoom,
10	just to make sure the sound is coming clear? And we'll
11	again, be very clear on who's speaking. So I know that
12	there's a lot of folks in chat. I just want to make sure
13	you can hear us. Okay. Great. Thank you. Thank you
14	all for responding and apologies again for the video.
15	So with that, any questions from the committee on
16	the executive officer's statement? Seeing none. Any
17	public comment? Again, for those of you on Zoom, please
18	use the raise hand feature. Seeing none. We will move
19	to the consent agenda, please, Ms. Silverman.
20	MS. SILVERMAN: Consent agenda is ready for your
21	approval.
22	MS. MILLER: Great. Thank you. Any
23	SENATOR LEYVA: So moved.
24	MS. MILLER: Thank you, Senator Leyva. Moved by
25	Senator Leyva, seconded by Mr. O'Donnell. -7-

1	Any public comment on the consent agenda? Again,
2	please use the raise hand feature in Zoom. Seeing none.
3	Any objection to a unanimous roll call for the consent
4	agenda? Seeing none. The consent agenda is approved.
5	Next, we will move to the financial reports, please,
6	Ms. Silverman.
7	MS. SILVERMAN: Yes. On page 90, we also
8	highlighted this a few weeks back about the status of
9	fund releases, since we generally close out at the end of
10	the month. And again, just to highlight, May 31st we had
11	\$168 million that was released. So that's great news.
12	Folks are still coming in for their apportionments. So
13	again, just wanted to highlight that.
14	And then, actually on page 92 and 93, we're talking
15	about our financial statements and reports and just
16	wanted to highlight there was over \$80 million in the
17	consent agenda. That represents 32 projects and we
18	actually have two projects that result in the close-out,
19	and so those bond funds will be returned back to the
20	program.
21	And with that, I'll answer any questions.
22	MS. MILLER: Great. Any questions?
23	Thank you, again, to the Board for making yourselves
24	available in June so we can get those dollar we could
25	get those dollars out. Any public comments? Any other -8-

1	questions? And I don't see any on Zoom either. Great.
2	We will now move to the Inglewood Unified well,
3	the Inglewood Unified Today's Fresh Start Charter.
4	Appeal was postponed at the request of Inglewood Unified.
5	And we will let you know when that will be updated at the
6	request of the district.
7	Do you want to speak to that, Ms. Kampmeinert?
8	MS. KAMPMEINERT: The request was for September, so
9	that should be coming back to the September meeting.
10	MS. MILLER: Great. Thank you very much for that.
11	Anyone here for public comment on that item? Seeing
12	none? Anyone on the phone? No. Great.
13	So now we will move to the piggyback contract and
14	contract code provision. So I'm going to just set up a
15	reminder of sort of where we are and where we want to
16	where this is going. We put this back on the agenda at
17	the request of some of the Board members from February
18	because we wanted to get some additional information from
19	staff. And at that time, we were sharing the Attorney
20	General's opinion. And after understanding what the
21	Attorney General's opinion is, the staff,
22	Ms. Kampmeinert, will lay out sort of the option she is
23	given.
24	So we are in a situation here where we are limited
25	by the law. We have very clear direction from the
	-9-

Attorney General. We have, obviously, gotten lots of feedback from all of you and understand what an important issue this is. We do want to get some direction, but we are limited in our options. The best option, I do think, remains this legislative route. And luckily, we have a lot of amazing legislators on this Board.

7 We're not able to sort of change the law based on 8 some interpretations that we've been getting in some of 9 the public comment. We have, in fact, looked at the 2007 10 provisions. We've gone back to the Attorney General, so 11 we have some pretty clear guidance in terms of all of the 12 information that we've received and have done some very 13 intense legal analysis, both with the Attorney General 14 and with our legal team.

15 So I want to make sure that Ms. Kampmeinert is -- I 16 want to make sure that Ms. Kampmeinert has a chance to 17 outline the options and make sure you all have a chance 18 to speak. I do think, because of this rare instance 19 where you have the administration the legislature at the 20 same table, I think it's really important to understand 21 sort of, not only what our options are today, but also 22 potentially how to fix the law going forward. Because as 23 a regulatory board, we have to really stay within those 24 confines, understanding how difficult that is for some of 25 the districts.

1	So again, really appreciate the participation and
2	all of the work that you all have been doing, and I
3	appreciate you being here today.
4	So with that, Ms. Kampmeinert, if you kind of want
5	to lay out, I think, briefly the options. We'll make
6	sure that everyone gets a chance to provide public
7	comment.
8	I'm just noting that Mr. Mayes is here. Mr. Mayes,
9	we did can we just briefly open the roll on the
10	minutes and the consent calendar for you?
11	ASSEMBLYMEMBER MAYES: Sure.
12	MS. MILLER: Thank you.
13	MS. JONES: Great. How do you vote on the minutes?
14	ASSEMBLYMEMBER MAYES: Aye.
15	MS. JONES: Thank you. And how do you vote on the
16	consent calendar?
17	ASSEMBLYMEMBER MAYES: Aye.
18	MS. JONES: Great. Thank you so much.
19	MS. MILLER: Great. Thank you.
20	So with that, Ms. Kampmeinert?
21	MS. KAMPMEINERT: Yes. Thank you. You covered
22	quite a bit of the history and the staff report, so I
23	will focus on the options that we have here for the
24	Board. And we have two options listed.
25	Option one does not need any Board action. Option -11-

1	one would just maintain status quo, and as we've stated
2	in February and in the item, what that would have staff
3	do is, we would not be able to present any projects to
4	the Board for funding purposes if we were aware that
5	there was a piggyback contract in place for modular
6	components, because the Board had provided direction to
7	us previously in 2006, after receiving the AG opinion
8	that the Board had requested and said that we were not to
9	fund those types of projects.
10	So what we've provided here in option two is a
11	potential solution that recognizes both the existence of
12	the AG opinion and the barriers with the statute and the
13	guidance of the AG opinion, but also takes into account
14	the fact that it has been quite some time since this
15	conversation was at the board level. And that there is
16	probably an entirely new group of folks handling
17	facilities at the school district level.
18	So we felt it would be appropriate for the Board to
19	consider from a funding perspective what we're
20	essentially calling a grace period, where if a school
21	district had entered into a piggyback contract for
22	modular components already, that the Board would still
23	provide funding for that project, but that we would draw
24	a new line where that would end up being cut off. And we
25	proposed 60 days here, so that if districts are in the

-12-

1	process of going through the contracting process, it
2	would not interfere with any projects that are at that
3	stage. It would allow for the projects that have already
4	been constructed or have already contracted and are well
5	under way to still move forward in the process.
6	But essentially, if the vote for option two is
7	sorry if the Board approves option two today, then 60
8	days from now, after that time point if districts entered
9	into a contract for modular components using a piggyback
10	contracting method, we would not be able to fund. So
11	everything up until that date would be fine, which will
12	cover the vast majority of the projects that we have
13	right now on our workload list, because a lot of those
14	projects are under contract or completed. So that
15	definitely solves the problem for a large group of
16	projects.
17	There are some other things that we recommend as
18	part of option two to ensure that as we move forward in
19	the program, if this is adopted that we can maintain
20	equity with how we're reviewing these projects and make
21	sure that all projects are treated fairly. Because right
22	now, our current process, sometimes we will find a
23	piggyback contract for modular construction, sometimes it
24	will move through because it's not evident on the
25	application materials or on the contracts that we do
	1.2

-13-

verify for fund release. We may not know that there is a piggyback contract in place that would be in violation of the AG opinion.

So we would propose that we establish a better 4 5 process for looking at all funding applications that are 6 coming through, so that everyone is treated equally and 7 we would be able to catch these projects earlier. 8 Ideally, we would do this at multiple checkpoints in the 9 process. We would certainly do one at intake so that 10 districts are not finding out several years later after 11 they have been on a waiting list that they have an issue 12 with their project. We would look at it at intake. Ιf 13 we noticed some sort of modular components in the 14 project, we would notify the district and have an 15 opportunity to educate to see if there was something we 16 could do earlier on in the process.

17 So we are proposing that we would develop that 18 process change as well. And also, we can work with the 19 State Controller's Office to put this in the K-12 audit 20 quidelines as well. There are already steps in there, 21 where the local auditors do look at compliance with 22 public contract code, but it is not abundantly clear how 23 to handle this type of contracting method, so we can make 24 that more clear in those guidelines so that there is no 25 confusion at the audit stage as well.

-14-

1	So essentially, we're proposing in option two, a fix
2	to allow projects to move forward with full notification
3	for school districts that after the grace period, after
4	that 60-day period, the Board would not be entertaining
5	funding applications with contracts after that date. So
6	that it still it's essentially doing what the Board
7	did in 2006, again, to maintain compliance with the law,
8	but to recognize the time gap that has passed. That's
9	in those are the basics on that, and I'd be happy to
10	answer any questions on that.
11	MS. MILLER: Great. Are there any questions? I
12	really appreciate the work, Ms. Kampmeinert. If you
13	recall in February, our direction was to make sure that
14	we that the team managed to reanalyze it. We went
15	back to the Attorney General's Office and really have
16	thread the needle between regulations and the law.
17	So with that, any questions from the Board or the
18	team? Ms. Lasso and then Mr. O'Donnell?
19	MS. LASSO: Ms. Kampmeinert, thank you for that, and
20	I just want to ask for some clarifications. So with this
21	action, if the Board takes it today, are we telling
22	districts how to contract?
23	MS. KAMPMEINERT: We are not telling districts how
24	to contract. We're making a decision on what will be
25	funded. And the Board has jurisdiction over the funding $-15-$

1	decisions. There is statute that says the district shall
2	comply with all laws related to public school
3	construction. So the Board is taking an action on
4	funding with option two.
5	MS. LASSO: Thank you. So to be redundant, just to
6	state that from my words, is if a district decides to do
7	a piggyback contract, that's fine, but to ask the State
8	Allocation for matching funds, that they would have to
9	disclose that in their application. And the new process
10	would have information on how to disclose that
11	information, correct?
12	MS. KAMPMEINERT: That's correct.
13	MS. LASSO: Thank you.
14	MS. MILLER: Great. Thank you. Mr. O'Donnell?
15	ASSEMBLYMEMBER O'DONNELL: Yes. Thank you. I do
16	want to share, first off, that I feel like we're it's
17	kind of deja vu. We've been in this situation a few
18	times while I've been in the State Allocation Board where
19	something comes up and a ruling is made and a lawsuit is
20	filed because it wasn't really thought through of all of
21	the implications of that ruling. But, you know, in this
22	case, someone found a memo from 2006, essentially, and is
23	saying, well, now we want to bring it back up, now we
24	want to apply. Because as I understand it, districts
25	over the last past since 2006 have been using the

1	piggyback method for their modulars; is that accurate?
2	MS. MILLER: Yes and no. I mean, I do want to sort
3	of correct for the record, Mr. O'Donnell, we're not using
4	a ruling from 2006. We're using a
5	ASSEMBLYMEMBER O'DONNELL: It's an AG opinion, I get
6	it. I get it. Someone dug it up, okay?
7	MS. MILLER: Well, but it's a big distinction,
8	right?
9	ASSEMBLYMEMBER O'DONNELL: What's that?
10	MS. MILLER: 2006 versus today is significant.
11	ASSEMBLYMEMBER O'DONNELL: That's my point, yeah.
12	So have districts been employing the piggyback method for
13	the purchase the construction of modulars since 2006?
14	MS. KAMPMEINERT: So what we're hearing from
15	stakeholders at this point, is that yes, they have been
16	doing that, but it wouldn't necessarily be something that
17	is fully evident on the funding application. So we
18	didn't just uncover the 2006 information. OPSC's
19	position and understanding was that districts were
20	following this throughout the years, so we didn't realize
21	that there were alternate interpretations or ways that
22	districts were submitting applications that were in
23	conflict with the AG opinion.
24	So this did come to our attention back about a year
25	ago, and that's sort of when this kind of kicked back off

-17-

again because we sent out a reminder email to districts about the 2006 AG opinion. Because we had heard from a handful of districts that they were pursuing this with the piggyback contracts, and to us that was a problem. We said, oh, wait, we're hearing that this is happening. ASSEMBLYMEMBER O'DONNELL: Right.

7 MS. KAMPMEINERT: But we have guidance from the 8 Board and the AG that we can't fund this, so maybe people 9 don't know. Let's send a reminder. So that's really how 10 we ended up here, as we were not aware that this was a 11 widespread issue. Because it doesn't come through 12 clearly on the funding application. We actually have a 13 box for construction delivery method. We don't get a lot 14 of districts selecting piggyback contracting on the 15 application form.

ASSEMBLYMEMBER O'DONNELL: They don't check the box, right? There's a box they have to check?

MS. KAMPMEINERT: There's a box they have to check and it's not often used. If it is used, it's typically for projects that are clearly portables.

21 ASSEMBLYMEMBER O'DONNELL: Um-hum.

MS. KAMPMEINERT: There's terminology that can be interpreted multiple ways that's submitted. So we don't always know that these are modular components versus portables. 1

ASSEMBLYMEMBER O'DONNELL: Um-hum.

2	MS. KAMPMEINERT: And that's why in option two,
3	we're suggesting that we enhance our review process so
4	that it's clear that we're looking at all applications in
5	the same light and that we're not just finding out
6	haphazardly upon occasion or from a district that, you
7	know, unknowingly tells us about it and doesn't realize
8	that this is a problem and it then causes us to not be
9	able to present the funding application to you.
10	MS. MILLER: Great.
11	ASSEMBLYMEMBER O'DONNELL: Um-hum. And what would
12	be our options? Could one of our options be to go back
13	to the AG and ask for another opinion? Because I'm
14	struggling with this, because I actually think we ought
15	to it should be an allowable use, that districts can
16	piggyback with modulars.
17	MS. MILLER: I think that option
18	ASSEMBLYMEMBER O'DONNELL: But that's my opinion.
19	MS. MILLER: Right.
20	ASSEMBLYMEMBER O'DONNELL: So you presented two. Is
21	another option that we could go back and ask for another
22	opinion, given that there is new folks, new experience,
23	and a significant timeline
24	MS. MILLER: Yeah. We could certainly
25	ASSEMBLYMEMBER O'DONNELL: since the -19-

1	MS. MILLER: We could certainly.
2	ASSEMBLYMEMBER O'DONNELL: since that memo and
3	the last Board.
4	MS. MILLER: The issue is that we've asked the AG.
5	We could certainly get an official opinion and put this
6	over. I think the thing that would make the most sense
7	is a law that actually allows for this happen. So it's
8	not that we're necessarily against this being an
9	allowable use
10	ASSEMBLYMEMBER O'DONNELL: Um-hum.
11	MS. MILLER: in fact, quite the contrary. It's
12	that the law is not allowing it to be.
13	ASSEMBLYMEMBER O'DONNELL: But I think that there's
14	some I think that's my point, is that I think there's
15	different opinions is the public code, the public
16	construction code I don't know what you call it, which
17	apparently says one thing, which all other governments
18	are using and now, someone has carved something out and
19	saying, hey, for schools you can't use this method. So
20	I
21	MS. MILLER: Well, it's because the way we fund. So
22	schools can use this method. This is not a question of
23	what method they use to contract.
24	ASSEMBLYMEMBER O'DONNELL: I get what it's about
25	funding, right.
	-20-

1	MS. MILLER: Right. But it's about what the
2	jurisdiction and the statute allows for the State
3	Allocation Board to do. So we can't just decide without
4	a change in statute, which is why I started by saying I
5	think this is ripe for a change in statute to actually
6	meet the very goals that you're speaking to, which is an
7	allowable use of funding is this piggyback rule. This
8	isn't about a contract code. That's where there's a
9	discrepancy. So we have to be really clear.
10	I see you, Ms. Lasso. I'm going to go to Senator
11	Wilk and then Mister
12	ASSEMBLYMEMBER O'DONNELL: But just quickly, I
13	just
14	MS. MILLER: Yeah.
15	ASSEMBLYMEMBER O'DONNELL: I don't I'm just
16	struggling with whether or not we need a statute to
17	clarify an AG opinion. This is what I'm struggling with.
18	MS. MILLER: We don't need a statute to clarify the
19	AG opinion. The AG opined because of a disagreement with
20	the districts
21	ASSEMBLYMEMBER O'DONNELL: Right.
22	MS. MILLER: We are now in a position where we, as a
23	state entity, have to rely on an AG opinion. We have
24	verbally discussed it with the AG. They haven't changed
25	their mind. So we have two options, put this over, get $-21-$

1	another AG opinion, wait a few months and districts
2	remain in limbo. Go to option two, potentially look to
3	the idea of legislation. So those are sort of our two
4	options. But what we need is the clarification in the
5	law according to the Attorney General. A board can't go
6	beyond the law
7	ASSEMBLYMEMBER O'DONNELL: Correct.
8	MS. MILLER: because of the public contract code.
9	So I struggle as well. You know, I think this is an
10	example of how the intent of the law probably needed to
11	be made clearer.
12	But why don't we go to Senator Wilk and then
13	Mr. Mayes?
14	SENATOR WILK: Thank you, Madam Chair. Actually, my
15	question was already asked, but I will I had my staff
16	pull in from January 2011 through 2022, 13 of my school
17	districts used this particular provision. So I'm fine
18	with option two. But I think we should pursue all of the
19	above, so whether it's an AG opinion or if we have to
20	pursue, you know, through law, I think we should do that.
21	But I don't think we should be leaving people in limbo.
22	So I'm comfortable with option two now and hopefully we
23	can fix it later in the year.
24	MS. MILLER: Yeah. I do think I agree with you,
25	actually, that option two could be a stopgap while we
	-22-

1	sort of find a vehicle and fix it before the end of
2	session. I think that's accurate.
3	Mr. Mayes?
4	ASSEMBLYMEMBER MAYES: Yeah. Thank you, Madam
5	Chair. Just wanted to make sure you said are there any
6	questions. I don't really have any questions, I just
7	I've actually worked with staff a little bit on this,
8	because I have a local school district that is deeply
9	affected by this. And you know, we talk a lot about here
10	in the state and the legislature and we talk about public
11	policy.
12	We use we throw terms around like equity and we
13	often talk about trying to help areas that are most in
14	need. And I can tell you that this school district in
15	particular serves a community that is very much in need
16	and the impact of this is great. And so I do want to
17	express my support for option two. I don't want to have
18	to read the script that my staff wrote because we've
19	already had this conversation.
20	But I don't know if it would be appropriate to make
21	a motion that we would explore option two. I do like
22	Assemblymember O'Donnell's thoughts, if there was some
23	sort of option three or but if that's not if we're
24	saying that that's not proper, I certainly would like to
25	suggest that we and strongly support for option two,
	-23-

1 and I'll make that motion.

2 MS. MILLER: Great. I'll take that as a motion. 3 I'm happy to second that.

I think what we should do in support of option two 4 5 is use option two, begin to implement that so there's certainty for districts. I think, Ms. Kampmeinert and 6 7 Ms. Silverman, I do think another official AG's 8 opinion -- I worry a little bit about how long those take 9 and I would also really encourage you to work with 10 Mr. O'Donnell as the vice chair on legislation that would 11 fix this so that there is clarity in the law going 12 forward for all districts. And if it is possible between 13 now and the end of the school year to find that vehicle, 14 I do think that'll be really important in terms of 15 widening the ability for all of these districts. So there has been a motion and a second for option 16 17 two. With this additional information, and with that, I 18 have speaker's cards. Please, if you want to comment on 19 Zoom, please start raising your Zoom hands. I think I 20 would just encourage folks since you know where everyone 21 is, I just want to make sure that we keep comments, 22 please, brief and we have gotten the letters that you've

24 So I'm going to call folks up by name if that's 25 okay. If you haven't submitted one of these to Ms. Jones -24-

2.3

sent.

1	at the end, please submit a speaker's card, but we will
2	obviously just allow you to line up, too.
3	So Mr. Arevalo, from the School Facilities
4	Manufacturers Association. And if you could state your
5	name one more time for the record and make sure that the
6	sound is on because we don't have video. Great. Okay.
7	Thank you.
8	MR. AREVALO: Good afternoon, Madam Chair, SAB
9	members, and OPSC staff. I want to thank you for the
10	opportunity to have further discussion on this topic.
11	I'm my name is Daniel Arevalo. I work for the School
12	Facilities Manufacturers Association. I am the chair of
13	that trade association. We are a trade association of
14	manufacturers and providers of Field Act, DSA approved
15	and Title V compliant, relocatable modular school
16	facilities. So again, I do appreciate the opportunity to
17	speak to this topic.
18	It was referenced in the OPSC summary, and again,
19	here on this dais about the 2006 AG opinion, and that has
20	been something that has been referenced and used for the
21	execution of the piggyback contracting. It was brought
22	up in the comments by Ms. Kampmeinert that the AG opinion
23	also referenced modular components. And modular
24	components are different as we view it as an industry and
25	what's also is defined from a relocatable building or a
	-25-

1 modular building. The modular component has no floor to 2 it. It does not meet the definition of a relocatable 3 building or modular building, if there is one, to meet 4 the same compliance.

5 So the other point that we wanted to make is -- it 6 is also mentioned and it's discussed here we really appreciate the thoughts about legislative action moving 7 8 forward to kind of fix this issue. We do want to make a 9 reference to the AB 1967, authored by West in 2006, that 10 did amend the public code contract, which took into account the AG opinion of 2006. And they've changed one 11 12 item on there, which is footnote number 3.

13 So we are of the belief that through that granular 14 detail, that all other provisions remain in effect. And 15 so that's just a point that we wanted to emphasize. We 16 believe we have acknowledged that a little bit more, but again, it's a point that we feel currently, the AG 17 18 opinion was taken into account, was amended and 19 therefore, all of the provisions remained. And that, 20 again, dealt with modular components versus relocatable 21 buildings and modular buildings.

So again, I just appreciate the opportunity to share that information and would be willing to answer any questions, either now or in the future. Thank you. MS. MILLER: Great. Thank you very much. Next, -261 Mr. Becker from CASH. Jeff Becker.

2	And then after that, we'll have Julie Bosch from the
3	Maple School District, if you want to start lining up,
4	followed by Rebecca Hurley from County School Facilities
5	Consortium and then Seth Heeren from the San Jacinto
6	Unified School District.
7	Thank you. Good morning or afternoon,
8	Mr. Becker.
9	MR. BECKER: Thank you.
10	MS. MILLER: It's a long day on July 25th.
11	MR. BECKER: It has been a long day. Good
12	afternoon, Chairperson Miller and members of the Board.
13	I'm Jeff Becker, CASH chair. And I'm the executive
14	director of facilities and operations for the office of
15	the Fresno County Superintendent of Schools. And I want
16	to thank you for the opportunity to address you on this
17	important matter.
18	Piggyback contracting has proven to be a legal and
19	useful tool. And any action that you take today has the
20	potential to greatly impact how our schools are going to
21	meet the challenges of housing our students in safe and
22	appropriate learning spaces, as well as meet the added
23	burden of the universal transitional kindergarten program
24	that's stretching our facilities for our youngest
25	learners to near the breaking point.

-27-

1	And as you know, there's an appeal on this very
2	topic that's awaiting hearing by this body. So I'd
3	encourage you to consider postponing action on this item
4	until after hearing the appeal. However, since this item
5	is agendized for action today, I offer you a few
6	comments.
7	MS. MILLER: Please. Mr. Becker, is there any way I
8	could pause to allow Senator Leyva to vote before she has
9	to go to committee?
10	MR. BECKER: Of course.
11	MS. MILLER: It's been moved and seconded, I want
12	we're going to pause on the appeal and then what else
13	the other thoughts and then we will resume with your
14	comment. I apologize for that.
15	Ms. Jones, could you just call the roll for Senator
16	Leyva?
17	MS. JONES: Yes.
18	Senator Leyva, how do you vote on the piggyback
19	item?
20	SENATOR LEYVA: I vote aye on option two.
21	MS. MILLER: Great.
22	SENATOR LEYVA: Thank you.
23	MS. MILLER: Thank you.
24	ASSEMBLYMEMBER MAYES: Madam Chair, if I can, I also
25	need to get back (indiscernible).
	-28-

1	MS. MILLER: Yeah. Of course.
2	ASSEMBLYMEMBER MAYES: If it's okay, since I made
3	the motion (indiscernible).
4	MS. MILLER: Yes. Yeah.
5	MS. JONES: Okay.
6	ASSEMBLYMEMBER MAYES: Yes. Aye.
7	MS. JONES: Okay. Thank you.
8	MS. MILLER: Thank you. I apologize for that,
9	Mr. Becker.
10	MR. BECKER: It's quite all right. Thank you.
11	MS. MILLER: Thank you for your patience.
12	MR. BECKER: Well, let me state up front, school
13	districts and county offices of education follow the law.
14	That's a blanket statement. The practice of acquiring
15	relocatable or portable classrooms through piggyback
16	contracting has been used for decades without
17	interruption to funding, including with state bond
18	funding. These piggyback contracts have been scrutinized
19	by the school districts, vetted with their legal counsel,
20	been reviewed by county offices of education and audited
21	by OPSC staff and more recently by independent auditors
22	approved by the state.
23	And as we know, the SFP is a grant program based on
24	funding eligibility. So districts receive a full and
25	final apportionment that relieves the state of any
	-29-

1 further responsibility or liability to provide for the 2 school facility. Districts and COEs alone carry the 3 final responsibility for school district facility 4 projects, including any liability for contracting 5 decisions.

6 Staff have presented to you today an item that's 7 based on a 16-year-old opinion to unnecessarily insert 8 this Board into a district's decision making process. 9 This is in opposition to the fundamental tenets of the 10 SFP.

11 And as I pointed out in the letter that I sent to 12 you yesterday, the SFP already has mechanisms to ensure 13 that districts use legal procurement methods. These 14 include requiring districts to certify that laws will be 15 followed. It includes SFP audits that are performed by 16 independent state-approved fiscal auditors, as Ms. Kampmeinert said, specifically reviewing procurement 17 18 methods and compliance with the public contract code, as 19 outlined in the current K-12 state audit guide. 20 So in 2006, this Board voted to accept the AG 21 opinion and directed staff to notify districts that 22 permanent modular construction must be competitively bid 23 to receive funding. And I respectfully point out to you 24 today, that this Board acts through regulation. We have 25 no regulation supporting the denial of funding based on -30-

1	the AG opinion. And I also respectfully point out that
2	regulations promulgated by anybody and we all know
3	this must be supported by statute.
4	We have statutes specifically authorizing piggyback
5	contracting and that's Public Contract Code 20118. The
6	AG opinion is just that, it's a legal opinion. It's not
7	court tested. In my opinion, it's not well reasoned, and
8	it's not informed by the complexities of school facility
9	projects.
10	A second way that this body acts is through hearing
11	appeals. However, as we all know, that when this and
12	this Board has stated many times, appeals do not set
13	precedent. They are specific. And the 2006 action
14	appears to be a directive to staff to notify districts of
15	the opinion and an admonition to those districts to
16	follow the law. No regulations were adopted subsequent
17	to that changing the application and apportionment
18	process and none are needed now. And in fact, we heard
19	that there's actually a box to check for allowing
20	piggyback contracting on the 5004 Form to apply for
21	funding.
22	So I urge you to take no action today. But I differ
23	from staff as to what taking no action means. Taking no
24	action means that existing statute and regulations stand,
25	and that staff will process applications to this Board
	-31-

-31-

without denying funding based on a district's selected contracting method. Taking no action means allowing school districts and county offices of education to make local decisions within the law as to how best meet the needs of students, including the use of piggyback contracting that is authorized in statute.

7 Taking no action respects the intent of the SFP and 8 protects the state from liability for district decisions. 9 Taking no action maintains integrity in the spending of 10 state bonds, and allows the checks and balances built 11 into the SFP to work. And again, these include the 12 certifications and independent audits to determine 13 compliance with the law and therefore program 14 eligibility. So again, for these reasons, I -- in the 15 letter that I sent you yesterday, I urge you to take no 16 action today. Thank you. 17 Thank you, Mr. Becker for your time. MS. MILLER: 18 Next, may we please have Julie Bosch? I'm sorry. 19 I'm sure I mispronounced that. I apologize. 20 MS. BOSCH: It's [Bush] --21 MS. MILLER: Bush. 22 MS. BOSCH: -- but it doesn't look like it. And I 23 have no notes. I am going to speak from the heart,

24 because that's what I do. I am super appreciative of

25 OPSC staff and all that they have done and all that they

-32-

1 continue to do every day.

2	I am a superintendent of a small school district. I
3	also support small school districts across the state, a
4	small, rural school district. And I don't know if any of
5	you have been in the field recently, but it's a tough
6	job. And it is we face many challenges every day.
7	But having additional challenges and barriers put in the
8	way is not a way to help us.
9	We have heard from CDE. We have heard from OPSC.
10	We have heard from DSA. And we have heard even from the
11	auditor's report that the goal is to support small, rural
12	school districts in helping them get through these
13	processes. And putting additional barriers in the way to
14	limit the types of procurement methods that we can use is
15	not helping small, rural school districts that already
16	face many, many challenges.
17	We don't have staff to manage our facility or even
18	help us to provide safe places for our children. We
19	don't have teams of people that can go out and look for
20	these things and make it happen. And it just is creating
21	another barrier. And we also have very, very limited
22	funding because we are funded on a per-pupil basis for
23	any facilities. So just getting facilities built is a
24	bit miraculous. And we don't have hordes of people who
25	want to come work for us because we don't have additional

-33-

1	opportunities waiting for them once they finish with us.
2	I'm a small single-school district in a rural
3	community. And so I would just urge you to think of that
4	as you make these decisions. And if you think about the
5	repercussions and what it looks like in the field. Thank
6	you.
7	MS. MILLER: Thank you, Superintendent Bosch. And
8	thank you for your work over these last three years.
9	Thank you.
10	Ms. Hurley?
11	MS. HURLEY: Good afternoon, Madam Chair and members
12	of the State Allocation Board. Rebecca Hurley, on behalf
13	of the County School Facilities Consortium. It's
14	impossible to follow Julie. She's fantastic
15	MS. MILLER: Yeah.
16	MS. HURLEY: and an amazing advocate. I
17	represent county offices and school facilities issues.
18	And county offices have two roles here. One, is the
19	advisory role that Julie described. We help school
20	districts, small districts that don't have the staff,
21	that don't have the support. We also directly serve our
22	own population of students in very unique situations.
23	And piggybacks are important for both of those.
24	When we are helping and advising school districts
25	that lack that staff, piggybacks are a tool to deliver
	-34-

1	these projects. When we are doing our own projects,
2	these are sometimes because school districts have taken
3	back the facilities that we have been using. For
4	example, for a special education program, we don't have
5	the option to say, we're not going to serve those
6	students in the fall. We have to quickly deliver project
7	so that we can meet those students' unique and
8	specialized needs, and piggybacks are a way that we can
9	do that.
10	Piggybacks save time and you know time is money.
11	They're already competitively bid, so I know that's been
12	a concern in the past. They're competitively bid. They
13	have already been designed. They have DSA pre-check, and
14	so saving those months and having a pre-approved building
15	helps us deliver that project faster, and time is money.
16	In an era of very quick cost escalation which I
17	know you recognize; you just approved grant increases
18	above 15 percent piggybacks let us know that we're
19	going to be able to deliver our project on budget. And
20	for financial hardship districts, and county offices are
21	automatically financial hardship, we don't have a funding
22	source to bridge gaps.
23	And so if we don't have that price certainty, it's
24	very difficult for us to bridge those gaps. We do not
25	have local bonds. There's no other source of funds. And

-35-

1	so if we know that we can hit that number, we know we're
2	underfunded, but if we can hit that number and we know
3	it, we're able to move forward with our project.
4	I very much appreciate you taking the time to hear
5	us and listen to us, so we can try to find a solution.
6	But we're asking you not to take action today to prohibit
7	the use of this legal procurement method. Thank you.
8	MS. MILLER: Great. Thank you very much for being
9	here. I appreciate it.
10	The final in-person speaker, and if anyone else
11	would like to speak, please line up behind Mr. Heeren
12	from the San Jacinto Unified School District.
13	MR. HEEREN: Good evening, Madam Chair and members
14	of the Board. Thank you for giving me a few minutes of
15	your time this evening. We are the district with the
16	appeal that's pending. I think we're going to
17	tentatively see you in August. Some of you may recall, I
18	spoke to you at the February meeting, when this item came
19	for information.
20	MS. MILLER: Yes.
21	MR. HEEREN: We built a new middle school and we
22	switched to modular construction to stay within budget
23	and open the school on time. It was the right decision
24	for our community. I just wanted to thank you, thank the
25	staff for proposing an item that we think levels the $-36-$

1 playing field.

2	It allows for a reset and a consistent process
3	moving forward. So we'd strongly encourage you to vote
4	yes for option two, so that it's the right decision for
5	students and communities in California. Thank you.
6	MS. MILLER: Great. Thank you for being here, and
7	thank you for joining previously as well.
8	We'll now go to people on the Zoom in the order that
9	I see their names. We will start with John Wainer (ph.),
10	followed by Leticia Garcia oops, Mister is he
11	unmuted now, Michael? What happened to him? Sorry.
12	I'm going to go to Leticia Garcia first, and then
13	please I'm sorry, Mr. Wainer, I think you have to join
14	the queue again. So you should be able to speak now,
15	Ms. Garcia.
16	MS. GARCIA: Hi. Can you hear me?
17	MS. MILLER: Hi. We can, yeah.
18	MS. GARCIA: Excellent. Leticia Garcia, on behalf
19	of the Riverside County superintendent of schools and the
20	23 school district superintendents in Riverside County.
21	We're writing to urge the State Allocation Board to adopt
22	option two that you have all been discussing, and one of
23	our districts just so eloquently testified in support of.
24	We appreciate the clarity in terms of the timeline
25	as to which projects will continue to be funded. And I
	-37-

-37-

1	believe that 60 days from the day of the vote, so 60 days
2	from now. So we appreciate that. And we also appreciate
3	the conversation of pursuing a legislative action to
4	further bring clarity to this issue.
5	And also encourage the legislators on this Board
6	that that legislative solution also reflects a time where
7	districts need maximum flexibility to meet the demands of
8	today in serving their students so that they can build
9	the facilities that they need to meet the needs of their
10	students. And with that, we thank you for your
11	consideration and supporting option two.
12	MS. MILLER: Thank you, Ms. Garcia.
13	I'm now going to Mr. Alan Resing (ph.). Mr. Resing,
14	you should be able to talk.
15	MR. RESING: Yes. Thank you.
16	MS. MILLER: Could you speak up a little bit,
17	Mr. Resing?
18	MR. RESING: Excuse me?
19	MS. MILLER: Could you speak up a little bit?
20	MR. RESING: Yes. I'll try. Hopefully this works
21	for you. So good afternoon. Thank you, State
22	Allocations Board for all you do for us. My name is Alan
23	Resing. This is an administrator Long Beach Unified
24	School District, and today I'd like to take the
25	opportunity to voice my (indiscernible). -38-

1	MS. MILLER: So Ms. Resing? We're actually having a
2	hard time in the room hearing you. Can I recommend that
3	you join by video and phone that you come in clearer? Do
4	you want to try one more time speaking directly into your
5	microphone?
6	MR. RESING: Yes. I'll try one more time and see if
7	this works for you.
8	MS. MILLER: I would stay right where you are,
9	because we can hear you just enough now.
10	MR. RESING: Got it. Thank you very much. So I
11	wanted today to talk a little bit about the Long Beach
12	Unified School District and how Long Beach has
13	successfully partnered with the State Allocation Board
14	and OPSC to deliver vital classroom buildings using the
15	piggyback procurement.
16	LBSD is currently finalizing a long-range master
17	plan that will address many of our most critical
18	facilities, including the replacement of over
19	(indiscernible) portable classroom buildings. The
20	district intends to replace many of these deteriorating
21	structures with modern modular classroom buildings that
22	meet the needs of our students, teachers and our
23	community.
24	LBSD is concerned that disallowing the use of the
25	piggyback procurement method will result in significant
	39

-39-

1 increases in construction costs and timelines, additional 2 administrative burdens to already limited district staff, potential loss of identified critical projects, and 3 increased construction expenses. It is very concerning 4 5 that the OPSC has recently surfaced an opinion written in January of 2006 by a prior Attorney General that 6 7 addresses the subject of modular components placed on 8 permanent foundations.

9 The OPSC is using this stated opinion as 10 justification to limit or restrict vitally needed school 11 funding at a time when schools across the state are 12 struggling to address critical building needs, water 13 quality issues, air quality issues, and school safety 14 concerns. It is important to note that over the past 16 15 years with millions of dollars of school facilities funds 16 successfully granted to eligible school districts, not a single challenge has been brought to the OPSC about to 17 18 continue piggyback procurement (indiscernible).

We urge the Board to reject all recommendations presented to the Board today and instead allow districts to continue to utilize their autonomous decision making rights on how best to build and modernize their schools. And as has been stated with other speakers, the Attorney General's opinion is just that. It is an opinion. It does not change the statute. It does not change the course of Public Contract Code 20118 that specifically
 authorizes school districts to utilize the piggyback
 procurement method in the course of their work.

It's important, and I do think the other members of 4 5 the Board mentioned, that the Attorney General's opinion is not the fact of that statute. So again, we strongly 6 7 urge the Board to reject all of the options currently 8 presented to the Board, and instead allow districts to 9 continue to have the autonomous right to choose the 10 method of procurement necessary to meet the needs of their community and their students. 11 Thank you for 12 your --

MS. MILLER: Thank you, Mister -- thank you. So I would encourage you -- we got most of that. I understand you want the Board to reject all of the options. I would also encourage you to submit your comments in writing, because it was -- the audio really was very difficult, but we definitely got most of it. Thank you very much for your comment today.

20Denver Stairs is next. You should be able to speak21now.

22 MR. STAIRS: Yes. Hi. Yes. Can you hear me okay? 23 MS. MILLER: We can, but I really encourage you to 24 speak loudly.

25

MR. STAIRS: Okay. My name is Denver Stairs. I am

the assistant superintendent of facilities here in Clovis Unified. And again, thank you, Madam Chairperson and members of the Board. I want to just talk a little bit about the piggyback of portable classrooms and how it's a viable option for districts to meet student housing needs with reduced lead time and costing.

7 We think that school districts should continue to 8 meet original Attorney General guidelines procuring 9 portables via piggyback and bidding site work by others. 10 Portable providers should not be performing public work 11 site work on these projects. Many districts, including 12 mine, relocate portable classrooms where we have school 13 site growth and new program needs.

14 Housing developments for districts at times create 15 enrollment growth, which create a need for additional 16 classroom space. We can move portables from site to site 17 with the new enrollment to house students at our growing 18 school sites. We can do that work over the summer break. 19 But there's no way that we can design the DSA approval, 20 go to bid, and get the construction of those classrooms 21 built over our eight- to ten-week summer breaks. Thank 22 you. 2.3 MS. MILLER: Thank you very much. Next, John Wainer. 24

25 MR. WAINER: Hi. Can you hear me?

1	MS. MILLER: Yep. We can hear you.
2	MR. WAINER: Great. Thanks. I guess I was I was
3	going to speak first, but now I'll speak last. So my
4	name is John Wainer. I am speaking today on behalf of
5	American Modular Systems, which is the manufacturer and
6	provider of relocatable classrooms, the largest provider
7	in the state. And my comments principally have to do
8	with the legal analysis provided by staff and the AG
9	opinion.
10	For the most part, we don't have a fundamental
11	disagreement with that analysis, in that the piggyback
12	statute does appear to be applicable to personal
13	property. And the distinction that staff is making
14	between using modular components versus relocatable
15	classrooms, you know, we understand and don't challenge.
16	But the key issue from our point of view is the
17	line. How do you distinguish between modular buildings
18	and relocatable classrooms? And I'm going to explain why
19	there remains ambiguity in the analysis, and we think
20	that you should not take action until that ambiguity is
21	fixed, so that everyone knows what we're talking about
22	when we say modular versus relocatable.
23	The first issue has to do with the conclusion of the
24	staff analysis, which is that classrooms that are on
25	"permanent foundations," those classrooms would be
	-43-

1 considered real property and wouldn't be subject to 2 piggyback statute. The problem with saying that, is that there's no definition of a permanent foundation, either 3 in the AG opinion or presented by staff. And we have, 4 5 obviously, a lot of experience with various kinds of foundations. But both concrete foundations and wood 6 7 foundations are used all the time for relocatable 8 classrooms. And so there needs to be a definition of 9 permanent foundation that takes into account that 10 relocatable classrooms are often placed on concrete 11 stonewall foundations.

12 In addition, there are three other criteria we think 13 that staff should be using, that you should be using, to 14 decide if something is portable or relocatable versus 15 something that's modular. The first one is mentioned by 16 staff, and that is the ed code definition of a portable 17 classroom. In the education code, a portable classroom 18 is defined and the AG opinion explicitly says the classrooms that meet that definition fall outside of the 19 20 opinion.

So in addition to looking at the kind of foundation that's being used, you must look at whether or not the product that's being sold falls within the education code's definition of portable classroom. And if it does, it's relocatable and can be purchased using a piggyback.

-44-

1	The second issue I want to raise is the tax code.
2	There is a regulatory definition in Title XVIII of
3	California Code of Regulations. There's a definition of
4	factory-built school building. Those buildings are
5	defined as personal property. So they should be
6	purchasable through a piggyback contract. And before
7	rejecting any classroom as not being relocatable, if it
8	fits the definition that's in the tax code as personal
9	property, it must be allowed to use a piggyback contract.
10	And then finally, and this is probably the most
11	important issue, and I think it addresses the concerns of
12	a lot of people who spoke today. And that is that
13	California case law makes very clear that whether or not
14	something is personal property or not depends on the
15	intent of the buyer.
16	And so if a school district intends to buy a
17	classroom product and it intends for it to be
18	relocatable, then it's relocatable. And so again, that's
19	a criteria that staff and the Board must use when
20	analyzing whether or not something is relocatable versus
21	modular.
22	MS. MILLER: Great.
23	MR. WAINER: So we submitted a written analysis of
24	this this morning. We'd be happy to discuss this
25	further, but in conclusion, we think that the analysis is $-45-$

1	incomplete because the line between modular classrooms
2	and relocatable classrooms is not clear. And we urge you
3	to hold off taking action until that is more clearly
4	defined. Thanks very much.
5	MS. MILLER: Thank you very much.
6	The final public comment, again, anyone else please
7	raise your Zoom hand, is Jack Woody Colvard (ph.). You
8	should be able to speak now.
9	MR. COLVARD: Thank you very much, and I do
10	appreciate everyone and the hard tasks that you have. I
11	need to tell you a little bit about myself before I give
12	you my statement. I'm a 38-year veteran in school
13	construction, 35 years in high school and the last three
14	or four years in taking care of small school districts.
15	In Kern County, there are 46 school districts and roughly
16	36 of them are small.
17	And so I have a different picture of what the needs
18	of small districts are and the struggles that they all
19	face and they're different. I will just tell you they
20	are different than a large high school district or a
21	medium school district.
22	The thing that I want to leave in, is that those
23	options are significant to those school districts because
24	of the limited funds and their abilities. In fact, the
25	majority of those school districts that I represent may

-46-

1 || be financial hardship districts.

2	And as we look into what occurs, what happens is if
3	you go to designing that if you get away from the
4	piggyback and you now have to design it, what you've
5	actually done in the process is incurred more cost and
6	more time and more competition of a small district with
7	the large districts and everyone else that are going on
8	at the same time.
9	They are definitely limited in staff, definitely
10	limited abilities, and definitely they have to spend a
11	lot more time when they should be spending a lot more
12	time dealing and taking care of our children and our
13	community's needs.
14	And so the biggest thing I want to leave with you is
15	that if I (indiscernible) Mr. Becker's comments, in
16	that no action has helped school districts meet those
17	needs. As I have reevaluated our districts in Kern, I've
18	been able to look at what this effect might affect them
19	and literally pull them out of the options of what to do.
20	And so I'm asking you to not (indiscernible), not
21	take action. I think you actually support all school
22	districts, even those districts who will have some help
23	in that process. And so I'm asking for some more time
24	with that.
25	And then the only other thing I would like to leave $-47-$

1 with you is that the majority of the piggyback thing that
2 I have seen that has been a confusion with Public Works
3 included in piggyback contracts. And that is definitely
4 clear.

5 And I've always questioned whether the Attorney General is making his decisions based on Public Works. 6 7 It's very clear Public Works cannot be included in that. 8 And so I think the biggest thing, I have nothing to gain. 9 I'm semi-retired. I'm still the director for Kern High 10 School District. I now help small districts. I get paid 11 a very nominal (indiscernible) helping small districts, 12 but my delight is helping small districts.

13 And the decision will significantly affect them, all 14 of them. Not in Kern, but everywhere in the state, it'll 15 significantly affect them. So I'm asking you to please 16 consider each of them. Each of them have a different --17 different ways to accomplish what they need to 18 accomplish. And if we take away their options, we take 19 away abilities for them to meet the need of their 20 community's kids. I thank you very much for giving me a 21 moment to talk and if you have any questions, you're sure 22 welcome to call me.

MS. MILLER: Thank you. Thank you, Mr. Colvard. I
thank you for your dedication to small districts.
With that, there are no other public comments. It

-48-

1	has been moved and seconded. The roll is open, and
2	Ms. Jones, can you finish taking the roll, please?
3	MS. JONES: Yes, I can.
4	Senator Wilk.
5	SENATOR WILK: Aye.
6	MS. JONES: Assemblymember O'Donnell.
7	ASSEMBLYMEMBER O'DONNELL: Aye.
8	MS. JONES: Abel Guillen.
9	MR. GUILLEN: Aye.
10	MS. JONES: Jeremy Smith.
11	MR. SMITH: Aye.
12	MS. JONES: Anna Lasso.
13	MS. LASSO: Aye.
14	MS. JONES: Gayle Miller.
15	MS. MILLER: Aye.
16	The option two has been adopted, and we will also
17	consult with the AG for additional opinions and work on
18	legislation. And we will work with the vice chair on
19	that. Thank you, again, all of you for being here and
20	providing all those really robust comments.
21	With that, we will go to our 90-day workload briefly
22	before going into our closed session.
23	Ms. Silverman?
24	MS. SILVERMAN: Yes. Any questions on the 90-day
25	workload?
	-49-

MS. MILLER: Seeing none. Any public comment? Seeing none. The Board will now meet in closed session and pursuant to government -- so if everyone wants to start -- you're welcome to wait outside. When we come back in, all we will be doing is reporting out and closing the meeting down.

7 And pursuant to Government Code Section 11126(e) for 8 the purpose of conferring with and receiving advice from 9 legal counsel regarding pending litigation involving the 10 nonrenewal of a charter school petition, the Board's 11 ability under the Ed Code Section 17078.63(a)(3)(B)(ii) 12 to take control of the property when it is no longer used 13 for public school purposes and provide the Board with an 14 update regarding active litigation. We'll report out if 15 necessary.

And with that, we're going to ask you to please exit. Oh, we're actually going in a different room, so if you guys want to stay, you're welcome. Sorry. If you could just make sure your mics are off.

(Closed session is held off record.)

20

MS. MILLER: Great. Thank you so much. Thank you to the team for helping us facilitate the meeting. The Board met in closed session and as we discussed before, we went into closed session pursuant to Government Code Section 11126(e) for the purpose of conferring with and -50-

1	receiving advice from legal counsel regarding pending
2	litigation involving the nonrenewal of a charter school
3	petition, the Board's ability under the Ed Code Section
4	17078.63(a)(3)(B)(ii) to take control of the property
5	when it is no longer used for public school purposes and
6	provide the Board with an update regarding active
7	litigation.
8	So there was no action taken during closed session,
9	and am I muted on Zoom? So the Board met in closed
10	session and no action was taken. And with that, the
11	State Allocation Board is adjourned. Thank you.
12	(End of recording)
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
	-51-

TRANSCRIBER'S CERTIFICATE
STATE OF CALIFORNIA)
)
COUNTY OF)
This is to certify that I transcribed the
foregoing pages 1 to 56 to the best of my ability from an
audio recording provided to me.
I have subscribed this certificate at
Phoenix, Arizona, this 27th day of June, 2022.
mensise Rid
Melissa Reid
eScribers, LLC
000
-52-