

6/16/2020

**CARLSBAD UNIFIED
SCHOOL DISTRICT**

**SCHOOL FACILITIES PROGRAM
CLOSE-OUT PERFORMANCE AUDIT**

**HOPE ELEMENTARY SCHOOL
PROJECT NO. 57/73551-00-009**

**CARLSBAD UNIFIED SCHOOL DISTRICT
HOPE ELEMENTARY SCHOOL
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PROJECT NO. 57/73551-00-009**

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INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE

Governing Board
Carlsbad Unified School District
Carlsbad, California

We were engaged to conduct a close-out performance audit of the Carlsbad Unified School District's (the District) School Facilities Program Project No. 57/73551-00-009.

We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Education Code Section 41024 for a Local Education Agency (LEA) agency that receives any funds, commencing April 1, 2017, pursuant to the Leroy F. Greene School Facilities Act of 1998 (Chapter 12.5 (commencing with Section 17070.10) of Part 10 of Division 1 of Title 1 of the Education Code) and the *2018-19 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting – Appendix B*, issued by the California Education Audit Appeals Panel. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Education Code Section 41024 for an LEA agency that receives any funds, commencing April 1, 2017, pursuant to the Leroy F. Greene School Facilities Act of 1998 (Chapter 12.5 (commencing with Section 17070.10) of Part 10 of Division 1 of Title 1 of the Education Code) and the *2018-19 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting – Appendix B*, issued by the California Education Audit Appeals Panel, but not for the purpose of expressing an opinion of the effectiveness of the District's internal controls. Accordingly, we do not express an opinion on the effectiveness of the District's internal controls. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

The results of our tests indicated that the District expended School Facilities Program funds in accordance with Education Code Section 41024 for an LEA agency that receives any funds, commencing April 1, 2017, pursuant to the Leroy F. Greene School Facilities Act of 1998 (Chapter 12.5 (commencing with Section 17070.10) of Part 10 of Division 1 of Title 1 of the Education Code) and the *2018-19 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting – Appendix B*, issued by the California Education Audit Appeals Panel, with the exception of Findings #1 and #2 which are described in the accompanying Schedule of School Facility Program Summary of Audit Findings.



San Diego, California
June 8, 2020

**CARLSBAD UNIFIED SCHOOL DISTRICT
HOPE ELEMENTARY SCHOOL
OBJECTIVES, SCOPE AND METHODOLOGY
PROJECT NO. 57/73551-00-009**

On November 8, 2016, California voters approved Proposition 51, the California Public School Facility Bonds Initiative, which authorizes \$9 billion in general obligation bonds to fund construction and improvement of K-12 and community college facilities. The measure designates \$7 billion for K-12 projects falling under four types of projects (new construction, modernization, career technical education facilities, and charter school facilities), and \$2 billion for any facility project for community colleges.

AUDIT OBJECTIVE

Determine whether funds identified by the District on its detailed list of expenditures have been expended in accordance with the requirements of the Leroy F. Greene School Facilities Act of 1998 associated regulations, grant agreements and the *2018-19 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting – Appendix B*.

AUDIT SCOPE

Our performance audit will be carried out in accordance with standards generally accepted in the United States of America and *Government Auditing Standards*. The scope of our performance audit includes all expenditures reported on the final form SAB 50-06 and Detailed Listing of Project Expenditures (DLOPE).

AUDIT METHODOLOGY

We obtained the Detailed Listing of Project Expenditures (DLOPE) for the close-out audit and the District's corresponding general ledger for the Non-Financial Hardship Project Number 57/73551-00-009. We performed the following procedures:

- Verify the District has maintained over the course of the project a general ledger that reflects expenditures at a project-specific level that includes fund, resource, project year, goal, function, and object codes for all expenditures for the project. Verify the final Detailed Listing of Project Expenditures (DLOPE) grand total for the project reconciles back to the district's general ledger grand total for the project.
- Verify any statutorily required District matching funds have been deposited in the County School Facility Fund or expended by the District from the matching funding source prior to the "Notice of Completion" by inspecting the SAB's project approval document for the applicable project and supporting accounting records provided by the District.
- Determine whether expenditures have been expended in accordance with the laws and regulations governing the SFP and were made within an eligible time frame by selecting a representative sample of project expenditures reported on the final form SAB 50-06 and DLOPE in order to agree and trace expenditures to supporting documentation.
- For construction contracts sampled, including change order amounts, inspect documentation substantiating compliance with provisions of the Public Contract Code concerning competitive bidding.
- Inspect supporting documentation for any transfers of SFP funds out of Fund 35 (School Facility Fund) to other LEA funds and determine if they are allowable.

**CARLSBAD UNIFIED SCHOOL DISTRICT
HOPE ELEMENTARY SCHOOL
OBJECTIVES, SCOPE AND METHODOLOGY, continued
PROJECT NO. 57/73551-00-009**

AUDIT METHODOLOGY (continued)

- Agree and trace any interest reported on the final Form SAB 50-06 to amounts recorded in the general ledger and other interest documentation.
- Verify the LEA has established and funded a “Restricted Maintenance Account” for the exclusive purpose of providing ongoing and major maintenance of school buildings and has developed an ongoing major maintenance plan.

CONCLUSION

The results of our tests indicated that, in all significant respects, the Carlsbad Unified School District has properly accounted for the expenditures related to Non-Financial Hardship Project No. 57/73551-00-009 and that such expenditures were made for authorized purposes with the exception of Findings #1 and #2 which are described in the accompanying Schedule of School Facility Program Summary of Audit Findings.

**CARLSBAD UNIFIED SCHOOL DISTRICT
HOPE ELEMENTARY SCHOOL
HARD CONSTRUCTION COST RATIO
PROJECT NO. 57/73551-00-009**

	Amount	Percentage
Total Grant Amount	\$ 2,306,842.00	100.00%
60% of Total Grant	\$ 1,384,105.20	60.00%
Reported Hard Costs & Percentage	\$ 2,757,806.50	119.55%
Audited Hard Costs & Percentage	\$ 2,757,806.50	119.55%
Difference	\$ -	0.00%

**CARLSBAD UNIFIED SCHOOL DISTRICT
HOPE ELEMENTARY SCHOOL
SCHEDULE OF SCHOOL FACILITY PROGRAM SUMMARY OF FINAL PROJECT FUNDING
PROJECT NO. 57/73551-00-009**

“SCHEDULE OF SCHOOL FACILITY PROGRAM (SFP) SUMMARY OF FINAL PROJECT FUNDING (For Non-Financial Hardship Closeout Audits and Financial Hardship Closeout Audit)				
District: CARLSBAD UNIFIED SCHOOL DISTRICT				
Project Number: 57/73551-00-009				
School Name: HOPE ELEMENTARY SCHOOL				
		Non- Hardship	Hardship	Dept.
A.	State Share: Grants Received (do not include site purchase, relocation assistance, hazardous waste removal, or DTSC grants in this figure)	\$ 2,306,842.00	\$ 0.00	
B.	Plus District Contribution	\$ 1,818,647.53	\$ 0.00	
C.	Plus Financial Hardship Apportionment	N/A	\$ 0.00	
D.	District Share (B + C = D)	\$ 1,818,647.53	\$ 0.00	
E.	Plus Audited Interest Earned on State Funds	\$ 0.00	\$ 0.00	
F.	Total Project Financing (A + D + E = F)	\$ 4,125,489.53	\$ 0.00	
G.	Reported Expenditures to Office of Public School Construction (do not include expenditures related to site purchase, relocation assistance, hazardous waste removal, or DTSC grants in this figure)	\$ 4,128,458.42	\$ 0.00	
H.	Amount Overspent (if reported expenditures more than project financing) (G - F = H)	\$ 2,968.89	\$ 0.00	
I.	Amount of Audited Savings (if reported expenditures less than project financing) (F - G = I; also Audited Savings amount on SFP Project Savings Schedule)	\$ 0.00	\$ 0.00	OPSC
J.	Ineligible Expenditures – Audit Findings from SFP Summary of Audit Findings	\$ 7,805.36	\$ 0.00	CDE
K.	Financial Hardship Grant Adjustment - Expenditures Prior to Fund Release that exceeded District Contribution – Audit Finding from SFP Summary of Audit Findings	N/A	\$ 0.00	OPSC
L.	Site Grant Adjustments – from Schedule of Site Grant Adjustments Summary	\$ 0.00	\$ 0.00	OPSC
M.	Total Amount to be returned to the State (Non-Financial Hardship For Audit Findings and Site Grant Adjustments)(J + K + L= M)	\$ 7,805.36	N/A	
N.	Total Amount to be returned to the State - Financial Hardship District (I + J+K+L = N)	N/A	\$ 0.00	

CARLSBAD UNIFIED SCHOOL DISTRICT
HOPE ELEMENTARY SCHOOL
SCHEDULE OF SCHOOL FACILITY PROGRAM DETERMINATION OF PROJECT SAVINGS
PROJECT NO. 57/73551-00-009

"SCHEDULE OF SCHOOL FACILITY PROGRAM (SFP) DETERMINATION OF PROJECT SAVINGS" (LEA to report with SAB 50-06 for each SFP project)				
District: CARLSBAD UNIFIED SCHOOL DISTRICT				
Project Number: 57/73551-00-009				
School Name: HOPE ELEMENTARY SCHOOL				
		Reported	Audited	Difference
A.	State Share: Grant Amount (do not include site acquisition, relocation assistance, hazardous waste removal, or DTSC grants in this figure)	\$ 2,306,842.00	\$ 2,306,842.00	\$ 0.00
B.	Plus District Contribution	\$ 1,818,647.53	\$ 1,818,647.53	\$ 0.00
C.	Plus Financial Hardship Apportionment	\$ 0.00	\$ 0.00	\$ 0.00
D.	District Share: (B + C)	\$ 1,818,647.53	\$ 1,818,647.53	\$ 0.00
E.	Plus Interest Earned on State Funds	\$ 2,968.89	\$ 0.00	\$ 2,968.89
F.	Amounts Financed (A+D+E=F)	\$ 4,128,458.42	\$ 4,125,489.53	\$ 2,968.89
G.	Reported Expenditures to Office of Public School Construction (do not include expenditures related to site acquisition, relocation assistance, hazardous waste removal, or DTSC grants in this figure):	\$ 4,128,458.42	\$ 4,128,458.42	\$ 0.00
H.	Amount Overspent (if reported expenditures more than amounts financed) (G-F=H)	\$ 0.00	\$ 2,968.89	-\$ 2,968.89
I.	Amount of Savings (if reported expenditures less than amounts financed) (F-G=I)	\$ 0.00	\$ 0.00	\$ 0.00

**CARLSBAD UNIFIED SCHOOL DISTRICT
HOPE ELEMENTARY SCHOOL
SCHEDULE OF SCHOOL FACILITY PROGRAM SITE GRANT ADJUSTMENTS SUMMARY
PROJECT NO. 57/73551-00-009**

The project did not receive a grant for site purchase, site relocation, site hazardous waste removal or department of toxic substance control costs.

**CARLSBAD UNIFIED SCHOOL DISTRICT
HOPE ELEMENTARY SCHOOL
SCHEDULE OF SCHOOL FACILITY PROGRAM SUMMARY OF AUDIT FINDINGS
PROJECT NO. 57/73551-00-009**

District: CARLSBAD UNIFIED SCHOOL DISTRICT					
Project Number: 57/73551-00-009					
School Name: HOPE ELEMENTARY SCHOOL					
Section	Procedure	Objective	Finding/Outcome	Site Related Action (OPSC Action)	All Other Ineligible Expenditures (CDE Action)
IIA	#1, #5	Verify the Grantee has maintained over the course of the project a general ledger that reflects expenditures at a Project-specific level that includes fund, resource, project year, goal, function, and object codes for all expenditures for the Project. Verify the final Detailed Listing of Project Expenditures (DLOPE) grand total for the project reconciles back to the district's general ledger grand total for the project.	LEA does not have access to previous financial software in order to pull general ledger reports that show evidence of expenditure tracking at a project-specific level or to reconcile the final DLOPE to the general ledger. (Finding #1)	N/A	N/A
IIA	#3a	Agree and trace sampled expenditures to supporting documentation.	Ineligible construction costs - supporting documentation appears to indicate the expenditure related to operational costs. (Findings #2)	\$ -	\$ 7,805.36

Finding #1 – Project Specific General Ledger

Finding: The LEA does not have access to its previous financial system in its full capacity and was unable to generate a general ledger detail for the Hope Elementary School project in order to provide evidence that the system was able to track expenditures at a project specific level or to reconcile the final Detailed Listing of Project Expenditures grand total to the District's general ledger in total.

Views of Responsible Officials: Our current practice is to track expenditures at the project-specific level denoted in our Standardized Account Code Structure (SACS) and we will continue to do so for any capital project expenditures going forward.

Finding #2 – Ineligible Expenditures

Finding: The supporting documentation provided appears to indicate that an expenditure was made for cleaning services which is considered operational in nature. The expenditure in question amounted to \$7,805.36.

Views of Responsible Officials: The District's standard practice is to not use state matching funds for routine expenditures, however, the District is unable to locate the supporting documentation that would prove the eligibility of this expenditure. Therefore, the District accepts the finding.



BETTY T. YEE
California State Controller

December 10, 2020

Superintendent
Carlsbad Unified
6225 El Camino Real
Carlsbad, CA 92009

Re: Certification Letter for Carlsbad Unified, Hope Elementary School, Modernization
No. 57/73551-00-009

The State Controller's Office (SCO) has completed its desk review of the referenced entity's audit report dated June 16, 2020. As a result of the review, we certify that the audit report conforms to the reporting standards contained in the audit guide, *Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, Appendix B, prescribed in Title 5, California Code of Regulations, section 19810.

If you have any questions regarding this letter, please contact a member of my LEA staff by telephone at (916) 324-6442, or by email at sfpaudits@sco.ca.gov.

Sincerely,

A handwritten signature in blue ink, appearing to read "J. James", is located below the "Sincerely," text.

JOEL JAMES, Chief
Financial Audits Bureau
Division of Audits