CA State Contracting

SCAN Meeting
DGS Office of Legal Services
July 2025



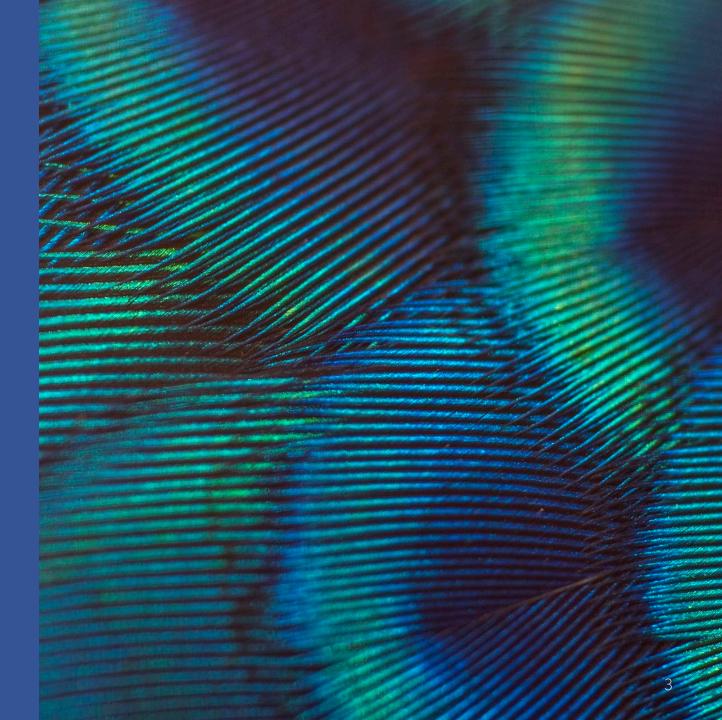


Why Does Indemnification Matter?

Contract Scenario

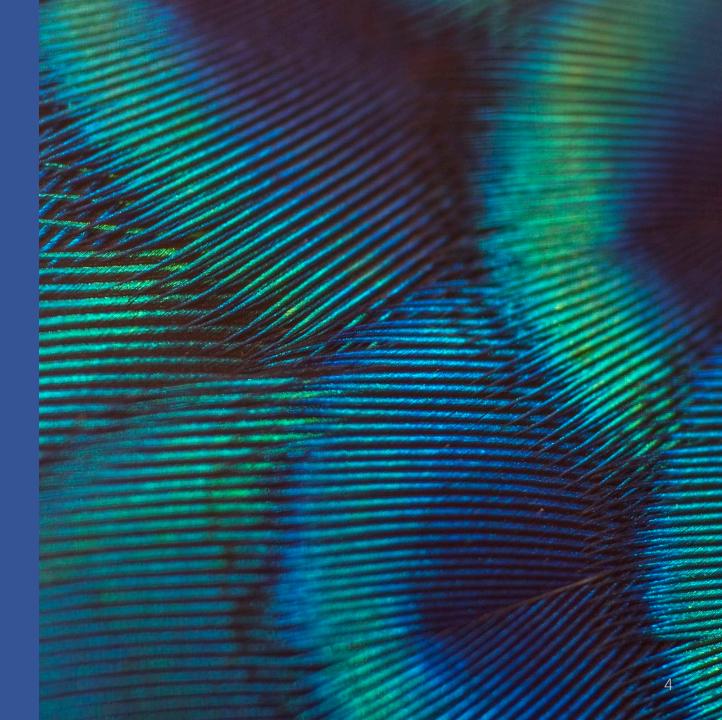
What is Indemnification?

Refers to the concept where one party agrees to cover the losses or damages of the other party under specific circumstances defined in the contract.



Important Purposes

- Allocates and Transfers Risk: Aim is to protect a party from potential losses or damage
- Protects Against Third-Party Claims
- Limits Financial Exposure





Related Terms:

- Indemnify
- Defend
- Hold Harmless

Concepts are related and overlapping but distinct



Indemnify

Agree to cover the losses or damages of the other party under specific circumstances defined in the contract.



Hold Harmless/ Save Harmless

Agree not to hold the other party responsible for any loss, damage, or legal liability that may arise under the agreement



Defend

Agree to defend, finance a defense, or reimburse an indemnitee for defending a covered claim

Considerations

Who is being indemnified?

What is the scope?

For state contracts, these questions are answered

State's Standard General Terms and Conditions

GTC 02/2025 Section 5

 Contractor agrees to indemnify, defend and save harmless the State, its officers, agents and employees from any and all claims and losses accruing or resulting to any and all contractors, subcontractors, suppliers, laborers, and any other person, firm or corporation furnishing or supplying work services, materials, or supplies in connection with the performance of this Agreement, and from any and all claims and losses accruing or resulting to any person, firm or corporation who may be injured or damaged by Contractor in the performance of this Agreement.

State's Standard General Terms and Conditions

GTC 02/2025 Section 5

Policy of the State of California

SCM Vol 1 section 2.07



GTC 02/2025 Section 5

Break Down -1

 Contractor agrees to indemnify, defend and save harmless

• the State, its officers, agents and employees

from any and all claims and losses

GTC 02/2025 Section 5

Break Down - 2

accruing or resulting to

 any and all contractors, subcontractors, suppliers, laborers, and any other person, firm or corporation furnishing or supplying work services, materials, or supplies

 in connection with the performance of this Agreement,

GTC 02/2025 Section 5

Break Down -3

 and from any and all claims and losses accruing or resulting to

 any person, firm or corporation who may be injured or damaged by Contractor

• in the performance of this Agreement.

State's Standard General Terms and Conditions

GTC 02/2025 Section 5

Policy of the State of California:

We don't want to be responsible for a situation caused by the contractor. The contractor is responsible.

But sometimes....

The contractor wants to:

- Delete the GTC indemnification provision
- Modify GTC indemnification provision so the contractor, not the State, is indemnified by the State
- Insert a provision into Exhibit A or one of the other exhibits that conflicts with the GTC provision
- Include a boilerplate exhibit or attachment which conflicts with the GTC provision

Any of these actions requires DGS OLS approval.

Best practice is to obtain approval before submitting the contract to DGS OLS for approval and prior to sending the contract to the contract to sign

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Contractor Indemnifying the State v. State Indemnifying the Contractor

These are two VERY different actions with different legal consequences and differing supporting legal authorities.

State Indemnifying the Contractor

- Potential legal impediments
- Not generally supported by California law
- Very limited exceptions

State Indemnifying the Contractor Potential Issues - 1

 In absence of express statutory authority, a state agency does not have the power to act as a surety or indemnitor

 Could conceivably create unbudgeted contingent financial liabilities in unknown amounts

State Indemnifying the Contractor Potential Issues - 2

- Fiscal control laws contain prohibitions against incurring expenditures in excess of budget allotments
- The California Constitution, Articles XVI, sections 6 and 7 prohibit the giving of money without a legislative appropriation
- Such clauses may inaccurately portray the agency's actual authority



But wait -

We mentioned exceptions:

Statutory exceptions

Most Common Statutory Exception

GC 895.4 - Public Entities

(Most Frequently Applied)

As part of any agreement, the public entities may provide for contribution or indemnification by any or all of the public entities that are parties to the agreement upon any liability arising out of the performance of the agreement.

This applies to the State, counties, and cities.



Contract Scenario

Revisit

Questions?

The End

