

MEMORANDUM

Date:

June 16, 2011

File No. 0206

To:

James Goldstene, Executive Officer

Air Resources Board

1001 I Street P.O. Box 2815

Sacramento, CA 95812

From:

Department of General Services

Office of Audit Services

Subject:

AUDIT REPORT: DELEGATED PURCHASING PROGRAM

This report presents the results of our compliance audit of the Air Resources Board's (ARB) delegated purchasing program. As required by Public Contract Code Section 10333, the Department of General Services (DGS) conducts an audit at least once in each three-year period of each State agency to which purchasing authority has been delegated by the department. At the time of our audit, the ARB had two purchasing authority delegations: No. 9G-0910-ARB-HQ1 governing non-information technology purchases and No. 9I-0910-ARB-HQ1 governing information technology (IT) purchases. Our audit was conducted in accordance with U.S. generally accepted auditing standards.

The objective of our audit was to determine that procurement transactions are being conducted in accordance with the terms and conditions of ARB's purchasing authority delegation agreements with the DGS, which include dollar threshold limits for various categories of procurements. The State's delegated purchasing requirements are primarily contained in State Contracting Manual (SCM) Volumes 2 (non-IT) and 3 (IT). As applicable, the scope of our audits of State agencies includes, but is not limited to, compliance with policies governing the conduct of competitive solicitations, use of leveraged procurement agreements, solicitation of certified small businesses and disabled veteran business enterprises, establishment of fair and reasonable pricing for acquisitions of less than \$5,000, use of CAL-Cards to pay for goods and services, and prompt payment of suppliers.

Based on the results of our fieldwork conducted over the period November 9, 2009 through April 29, 2010, we concluded that the ARB is conducting its delegated purchasing program in compliance with the terms and conditions of its delegation agreements. The ARB's delegated purchasing policies and procedures are sufficient to provide reasonable assurance of compliance with the State's procurement statutes, policies, and procedures.

During our review we identified a number of areas for improvement within the ARB's delegated purchasing program. These areas included our concern that policies and procedures were not ensuring full compliance with SCM provisions governing the: (1) maintenance of information on the waiver of the DVBE requirement within the bidder solicitation (SCM 2 and 3, 3.3.2); and, (2) referencing of the current version of the State's General Provisions in all competitive solicitations and purchase documents (SCM 2, 4.B6.1 and SCM 3, 4.B7.1) and the State's Bidder Instructions in all competitive solicitations (SCM 2, 4.B6.0 and SCM 3, 4.B7.0). Further, leveraged procurement agreement transaction files did not always contain: information on the criteria used to determine best value (SCM 2 and 3, 6.A4.0); documentation supporting that

multiple offers were solicited (SCM 2 and 3, 6.A3.0); and, sufficient detail to support supplier selection when fewer than three offers were received (SCM 2 and 3, 6.A3.6).

Since the issues noted above are not significant to the ARB's overall delegated purchasing program, they are not further discussed in this report. However, during our audit fieldwork they were discussed with the ARB's management who began taking action to address our concerns.

To determine compliance, we reviewed policies and procedures, interviewed parties involved, tested records and transactions and performed other tests as deemed necessary. The period covered by our testing varied depending upon the area of review and the type of transactions involved; however, the emphasis of our review and testing was with current procedures and transactions completed during the 2008/09 and 2009/10 fiscal years. Our transaction tests included the review of 76 delegated procurements.

We greatly appreciated the cooperation and assistance provided by the ARB's personnel.

If you need further information or assistance on this report, please contact me at (916) 376-5058, or Andy Won, Audit Supervisor, at (916) 376-5052.

RICK GILLAM, CPA, CIA Chief, Office of Audit Services

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Staff: Andy Won, Audit Supervisor

Rhonda Parker

cc: Robert Fletcher, Deputy Executive Officer

Alice Stebbins, Chief, Administrative Services Division Socorro Watkins, Chief, Business Management Branch