

# Final Transcript

# STATE OF CA-DEPT. OF GENERAL SERVICES: Access Code Stakeholder Forum

November 15, 2016/9:30 a.m. PST

### **SPEAKERS**

Ida Clair Derek Shaw Susan Moe

## **PRESENTATION**

Moderator Ladies and gentlemen, thank you for standing by. Welcome to the Access

Code Stakeholder Forum. For the phone participant lines, you'll be in a

listen-only mode. [Operator instructions].

I'll turn the conference now over to Miss Ida Clair. Please go ahead.

Ida Hello to all of you. Welcome to you here in attendance at DSA

headquarters in Sacramento, to any of you attending at the regional offices

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via video conference, and to all who are present on the phone. We

appreciate your involvement in this process.

I'm Ida Clair, principle architect here at DSA headquarters. We are here

today to discuss the proposed code language for the amendments DSA has

selected for the 2016 code amendment cycle. As we have discussed in

previous meetings, DSA has authority under government code 4450 to

write building standards for accessibility that are at a minimum equivalent

to the 2010 Americans with Disabilities Act standards.

After this authority is our charge to write clear building standards for

accessibility that can be enforced by the jurisdictional authority. A new

building standard, or an amendment to an existing building standard, must

be evaluated for clarity and enforceability at each stage in the code

development process. After consideration of comments from today's

meeting, the code change proposal will be evaluated once again to

determine if edits to proposed language meet the clarity and enforceability

standards.

Our package of proposed amendments is due to be submitted to the

California Building Standards Commission in December of 2016. There

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will be a public hearing before the California Building Standards

Commission's Code Advisory Committee in early 2017. After final

amendments to language based on comments from the Code Advisory

Committee and stakeholders, the proposed amendment will be submitted

for the formal code development process.

After additional opportunity for comments from stakeholders, the

proposed amendments will be considered for approval by the California

Building Standards Commission in mid-2017 and will be included in the

2016 California Building Code supplement, effective July 1, 2018. The

code's change proposals will be presented individually for review and

comment. Each proposal will be presented in a format that clearly

identifies current code language, the proposed changes to the provision,

and the code text if adopted. In addition, the rationale for each code

change will be presented.

Documentation regarding the proposed changes has been provided to you

in advance along with notice of this meeting. No additional proposals

have been added to this package since this information was distributed.

DSA requests participants limit the discussion to the proposed agenda

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items so the proposed language for each amendment can be sufficiently

analyzed and discussed by all stakeholders.

We will first present for discussion those items that received the most

contentious comments subsequent to our meeting of November 2<sup>nd</sup>. Some

reflect amended language in response to comments from stakeholders.

Following those items, we will open for discussion the remaining code

change proposals that are under consideration for this code cycle.

I will now turn it over to Derek Shaw who will present each item for

discussion. Derek.

Great, great, thank you, Ida. Let's see, what we're going to do first, as Ida

said, we're going to go ahead and address some of those proposals that

we've had on the table and have discussed at prior meetings. We're going

to discuss a few of the items initially that have received the greatest

number of comments, and there's some contention about this.

The first item here is regarding the definition of "accessible route." In this

item, DSA is proposing to amend the current definition of accessible

route, to strike the current definition of accessible route, and replace it

Derek

with a simple statement instead. Currently, the definition of accessible route says, "Accessible route. A continuous unobstructed path connecting accessible elements and spaces of an accessible site, building, or facility that can be negotiated by a person with a disability using a wheelchair, and that is also safe for and usable by persons with other disabilities. Interior accessible routes may include corridors, hallways, floors, ramps, elevators, and lifts. Exterior accessible routes may include parking access aisles, curb ramps, crosswalks at vehicular ways, walks, ramps and lifts."

The current draft of the proposal that DSA has is to strike that definition and to replace it with one sentence. "Accessible route. A continuous path that complies with this code." Now, DSA had initially developed this draft amendment in response to several communications that we had received during and after the last code cycle.

During the 45-day comments at the last code cycle, we received a comment that was indicating that the accessible route definition that we had at that time, which is what we still have in the code, had some weaknesses to it. The commenter at that time had indicated that the model code definition was preferable and should be utilized. That model code definition was, "a continuous unobstructed path that complies with

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Chapter 11." Now, recognizing that within the California Building Code

that we don't adopt a Chapter 11, but rather we adopt Chapter 11B, DSA

has crafted our proposed change for this definition to read, as a reminder,

"a continuous path that complies with this code."

Subsequently, we also received a petition in March of this year addressing

the same issue. Within this petition, the petitioners stated that they were

in opposition to retaining the existing code definition of accessible route.

They indicated that the existing definition diminishes access. It creates

ambiguity that the definition of accessible route is being changed from a

route that complies with the specific standards of accessibility found in

Chapter 11 and becomes instead a route that can be negotiated by a person

with a disability using a wheelchair. They commented that the term "that

can be negotiated" has no meaning in terms of what standards apply and is

not tied to any study of how disabled persons use this public route, nor

does it provide information on what a negotiated route looks like.

It went on to say, "For purposes of enforcement, the building official is

left with nothing but his or her subjective opinion that a wheelchair user

could use the route. Building officials are trained to interpret and apply

building codes. They're not trained to determine what route is negotiable

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by wheelchair users. This definition of accessible route clearly seeks to

diminish the application of standard that can be applied, challenged, and

most importantly enforced."

Now, DSA understood those comments at the time that they were

submitted. DSA replied to the commenters and the petitioner when those

comments and petitions were submitted. Within those replies, DSA

indicated that we were going to be taking up the amendment of the

definition of accessible route during this code cycle, the current code cycle

that we're discussing today.

So, accordingly, DSA moved ahead with the initial development of the

suggested text for the proposed amendment. Subsequent to publishing our

suggested text of the proposed amendment, back in September, and

through the meetings that we conducted in October and November, we

heard from several commenters who took an opposite view. Now, among

those commenters were included the original commenter during our last

code cycle and also several of the commenters who were involved in the

petition to DSA.

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What that's created for us now as we get to accepting this definition today

is that DSA is left with, I guess, a need for clarity on what it was that

caused the commenters to evolve in their opinions and comments

regarding the definition of accessible route. So, I think one of the things

today that we'd like to do is to invite any of the commenters who may

have some insight into this evolution to help to explain to DSA and also to

the public just how this evolution and change in stance has occurred. In

essence, the original proposals and petition advocated a definition that was

quite similar to what we propose here in this package.

Recent comments are opposed to the definition that we have here in our

package. We'd like to, in addition to seeking some clarity on this

evolution of comments and thoughts on the idea, we'd also of course like

to receive additional comments from any interested parties, either here in

person, at one of our videoconference sites, or through our teleconference

that we have running at this moment and I understand a number of people

are on our teleconference line.

Okay, so now what I'm going to do is, and we'll be doing this for each

item as we go along and periodically through the discussion, I'm going to

open up the floor to comments. We're going to do this in a sequential

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order. First of all, we'll open up the floor to comments from here at

DSA's headquarters offices.

Then secondly, we'll open up the floor to comments coming from DSA's

regional offices. DSA's regional offices are tied in right now by

videoconference. So, that is a place where people can make comments

from there. Then, third, we'll go ahead and open it up to our

teleconference participants to get their comments on this issue.

Okay, so first of all, I'd like to go ahead and open it up here to any

questions or comments that we may have for here at DSA headquarters.

Okay, seeing no requests for questions or comments here, I'd like to next

go over to the regional offices, and just for everybody's information, I can

see on our television monitor here that we do have one person in the

Oakland Regional Office, and I don't see anybody in our Los Angeles and

San Diego Regional Offices. Nonetheless, I will be calling out to each of

those regional offices each time we call for comments.

First of all, let's go to Oakland Regional Office. Kerwin, any comments

there?

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Kerwin Good morning, no comments at this point, thank you.

Derek Okay, great, and Kerwin, thanks for participating. I'm glad you showed

up.

Kerwin You're welcome.

Derek Okay, next we'll call out to the Los Angeles Regional Office. Is there

anybody at the Lost Angeles Regional Office that has questions or

comments about this item? Okay, nobody at Los Angeles.

San Diego Regional Office, is there anybody that has questions or

comments about this item? Nobody in San Diego.

Okay, now if we can, let's go over to the telephone and see who we might

have in the queue.

Moderator [Operator instructions]. No lines coming in.

Derek No lines coming in. Okay, let's give it just a moment longer. Remember,

just press star one on your telephone if you'd like to let our AT&T

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operator know that you'd like to make a comment on this item, star one.

Okay, so hearing none, we'll go ahead and move on to the next item here.

The next item for which we did receive a number of comments was

regarding the newly proposed definition of the term "maximum extent

feasible." Currently the California Building Code does not have a

definition for maximum extent feasible. Now this term is used in three

areas in Chapter 11B. It's used in section 11B-202.3 Exception 2, and that

has to do with the alterations in existing buildings, Exception 2 is about

technically infeasible.

The next area where the term maximum extent feasible is used is in

Section 11B-232.2.1.3, and that section is under the scoping section of

detention facilities and correctional facilities and specifically that has to do

with substitute cells.

And then the third place in Chapter 11B where the term maximum extent

feasible is used is in Section 11B-812.5.4. Now this section has to do with

the accessible routes requirements in electric vehicle charging stations.

Here, this 11B-812.5.4 exception 2 tells us that vehicle spaces installed in

existing facilities shall comply with Section 11B-812.5.4 to the maximum extent feasible.

Okay, so we actually have just three locations where the term maximum extent feasible is utilized within Chapter 11B. DSA is proposing this new definition for maximum extent feasible in response to comments that DSA had received previously about the lack of clarity in that term maximum extent feasible. DSA has utilized the text of the Americans with Disabilities Act as the basis for our definition to the maximum extent feasible.

In the ADA, Americans with Disabilities Act, in Subpart D, Section 36.402(c), "To the maximum extent feasible. The phrase, 'to the maximum extent feasible,' as used in this section, applies to the occasional case where the nature of an existing facility makes it virtually impossible to comply fully with applicable accessibility standards through a planned alteration. In these circumstances, the alteration shall provide the maximum physical accessibility feasible. Any altered features of the facility that can be made accessible shall be made accessible. If providing accessibility in conformance with this section to individuals of certain disabilities, for example those who use wheelchairs, would not be feasible,

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the facility shall be made accessible to persons with other types of

disabilities, for example those who use crutches, those who have impaired

vision or hearing, or those who have other impairments."

The suggested text of the proposed amendment sticks pretty closely with

the statutory language in the ADA. The suggested definition that we're

proposing for maximum extent feasible reads as follows. "The occasional

case where the nature of an existing facility makes it virtually impossible

to comply fully with applicable accessibility standards to a planned

alteration, in these circumstances the alteration shall provide the maximum

physical accessibility feasible. Any altered features of the facility that can

be made accessible shall be made accessible. If providing accessibility in

conformance with this section to individuals of certain disabilities, for

example those who use wheelchairs, would not be feasible, the facility

shall be made accessible to persons with other types of disabilities, for

example those who use crutches, those who have impaired vision or

hearing, or those who have other impairments."

Now we received some comments on this item. Like we said these first

items are going to be the ones that are most contentious. For a little bit of

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background on this, DSA had initially received comments on the

definition of maximum extent feasible in October of this year.

The commenter said that she was in opposition to the proposed change.

She says that this definition fails to require that the enforcing authority

record and enter the details of the finding of 'virtually impossible' in the

files of the enforcing agency. It fails to provide a definition of virtually

impossible. It separates out people who use wheelchairs for special

discrimination without any accountability by the enforcing authority being

required.

Second, the same commenter said that without accountability being

required of the enforcing authority, the enforcing authority is subject to

charges of bribery and prejudice against people with disabilities,

especially people who use wheelchairs for mobility. This puts the

enforcement personnel in a position that is vulnerable to court actions.

Secondly, we more recently received a comment from the same

commenter that said that she was in opposition to DSA's proposed change

and stated that the enforcing authorities and those in the building industry

will cherry-pick this definition not as a further clarification of technically

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infeasible but as a standalone broad exception. Using subjective

judgment, they will conclude that the maximum extent feasible requires

only that the items of access that are of lowest cost need be provided, if

any.

She goes on to say this definition needs a great deal of work in order to

prevent it from being used as a general exception to providing access. It

must include the requirement that the enforcing official comply with

documenting requirements of determining unreasonable hardship. In

addition, no definition should separate and segregate persons using

wheelchairs from the disability population or justify in any way that

people using wheelchairs may be excluded from the built environment for

any reason. What you have done here is biased, and will be embraced by

the building industry as an excuse for violating the intent of state and

federal law.

If I can address a couple of the points here...I wanted to emphasize the

term maximum extent feasible. Now that's a term that occurs in two

places in Chapter 11B. It occurs in Section 11B-202.3, and this is

Exception 2 to the general scoping requirement for alterations, and it's this

Exception 2 that specifically is titled Technically Infeasible.

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Within this exception which describes the process for making a

determination of technical and feasibility, we do note quite clearly that the

details of the finding that full compliance with the requirement is

technically infeasible, shall be recorded and entered into the files at the

enforcing agency. I would expect that building officials will comply with

the clear and literal requirements of the California Building Code.

While we may be able to project that some building officials may not

comply with the literal requirements of the building code, I think by and

large our building officials are complying with the requirements. They

can comply with the requirements if the code language is clear, and that's

what we seek to do with this definition. We seek clarity.

We understand that there is a term within this exception for technically

infeasible. The term is maximum extent feasible. Hearing comments in

the last year that maximum extent feasible was not clear, DSA has

proposed that the definition for maximum extent feasible, it states and

sticks very closely to a federal working definition of "to the maximum"

extent feasible."

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So, we believe that this complies with the Americans with Disabilities Act

and provides greater clarity for not only the code enforcement officials,

but also for building owners, designers, and the general public. The

clearer we can make the code, the more that everybody who's involved in

utilizing or referring to the code can understand clearly what the code

requires.

We also recognize that where language is unclear in the code, when we

have unclear language in the code, we find that that language can be

subject to a variety of interpretations. If this is unclear language, we

expect to have differing opinions of what the language means, how it's

interpreted. I think that certainly any terminology can be subject to

varying opinions of what it means, but key for building code, and

remember the building code governs construction over billions of dollars

of construction in California every year. Within that context, we need to

make the code as clear as possible. It should not be subject to

interpretation that can be wildly divergent. So, that's our whole intent

here with clarifying the term maximum extent feasible.

We have received another couple of comments with regard to this

definition for maximum extent feasible. This comment, I'll just go ahead

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and summarize. This commenter states that the DSA's proposed language

for maximum extent feasible refers to the term virtually impossible;

whereas, the language for technically infeasible refers to either removal of

a load-bearing member that is part of a structural frame or other physical

or site constraints.

He goes on to say the definition of technically infeasible is much clearer

and more specific. He strongly recommends that we define the maximum

extent feasible either as the greatest improvement that's not technically

infeasible, or something similar, or use some of the same language as for

technically infeasible for consistency and to avoid gaps between the terms.

Additionally, he goes on, "On a related note," he says, "the DSA's

proposed definition for maximum extent feasible dropped the initial

phrase from the ADA model language, and that the resulting proposed

definition states that maximum extent feasible is the occasional case where

the nature of an existing facility makes it virtually impossible to comply

fully with the applicable accessibility standards to a planned alteration,"

his emphasis added.

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We're going to be taking these comments into consideration as we go

forward and start to prepare our package for submittal to the Building

Standards Commission in mid-December as Ida had mentioned.

I think with that what I'd like to do is to open this up for comments and

questions about this item. I think first what we'll do is we'll go ahead and

open it up here at the headquarters office. Any questions or comments

about this new definition for maximum extent feasible? All right, we have

no questions or comments here.

Oakland, any questions or comments on this one?

Kerwin

A general comment, this is a very, very tricky terminology that you're

trying to apply a clear definition and I don't think it's possible to do that.

I don't think it appeased everybody; it probably appeased nobody, I would

assume. I think you should just stay with the standard language, it's

probably best. That's all.

A general question, are these comments available for viewing online?

Derek

No, we've not posted the comments online.

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Kerwin

Okay, thank you.

Derek

There actually is one of the comments that is posted online, and that's with

regard to the couple of comments received by the Building Standards

Commission during the first 45-day period of the last rule-making cycle.

That's where the issue was first brought up in comments from the public.

That's the place where I think at least one of the sets of comments is

available online.

Kerwin, can I ask a question of you? You had suggested that probably

sticking with the standard definition would be the advisable way to go. By

standard definition, what did you mean, or standard language?

Kerwin

[Indiscernible]. One of the problems is documentation of this and I think

that's always the case for everybody. It may be up to the designer or the

owner to really supply that information as to what they are not complying

with and how they are complying to the maximum extent feasible. I don't

think you put the online comments on the official document, other than to

prove what is being submitted.

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Derek

Okay, no that's really good, and I'll go ahead and just circle back to one of my earlier comments is that where the term maximum extent feasible is utilized, under technically infeasible, the building official is obligated by the code to document their decision. Now, here at DSA, we have code enforcement jurisdiction for public schools, Kindergarten through 12<sup>th</sup> grade and community colleges and state buildings throughout the state. So, we have an enforcement jurisdiction here. We do require our applicants to document their request for technically infeasible. Where they requested that we, the building official, where they're requesting that we make a determination of technically infeasible we do require substantiating documentation from those applicants.

I can't say how other building jurisdictions -- city and county building departments throughout the state -- handle this aspect of it, but certainly we put the onus on the applicant to substantiate their request. So, we're not just giving away technical infeasibilities willy-nilly.

Kerwin

I could say building officials don't have the time or the manpower to really do that documentation. So in this case [indiscernible] designer or owner submit the paperwork and have a building official review them who [indiscernible].

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Derek Okay, okay, great, great, okay. Any more comments from Oakland?

Nobody else in Oakland, thank you, Kerwin, for your comments.

Anybody in Los Angeles? I see nobody in Los Angeles, and I'm hearing

no comments.

Anybody in San Diego want to make any comments or have any questions

about this item? I see nobody there, and I hear no questions or comments.

So, let's go ahead and open it up to the teleconference lines. Do we have

anybody in the queue here?

Moderator We do; we'll go to the line of Darryl Labate. Please go ahead.

Darryl We're in agreement with DSA's comments on this.

Derek Okay, good. Just so we can be sure to get this on the record, sir, can you

state your name?

Darryl Labate with Base Architecture.

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Derek Okay, very good, very good. All right, any other questions or comments

you'd like to add? Okay, very good. Is there anybody else who's queued

up?

Moderator No further comments on the phone.

Derek

If anybody did have any comments and wanted to verbalize their

comments on this item, pressing star one will get you into the

DSA. The petition was dated March 21, 2016.

teleconference queue.

The next item that we're going to address that we received a number of comments on is the definition of "technically infeasible." Now DSA is proposing to amend this definition of technically infeasible. Our initial input on this definition again comes back from 45-day comments submitted to the Building Standards Commission during our last rule-making cycle and additionally from the same petition that was received by

Now this definition of technically infeasible, this is an existing definition that is currently in the California Building Code. DSA is proposing to

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amend this definition, not as extensive of an amendment as we had for the

accessible route definition, but nonetheless within our draft here, we've

proposed to strike some language of the existing definition and replace it

with some new language.

I'll go ahead and read the current code definition for technically infeasible.

It reads, "An alteration of a building or a facility that has little likelihood

of being accomplished because the existing structural conditions require

the removal or alteration of a load-bearing member that is an essential part

of the structural frame, or because other existing physical or site

constraints prohibit modification or addition of elements, spaces, or

features that are in full and strict compliance with the minimum

requirements for new construction and which are necessary to provide

accessibility."

DSA is proposing to strike the last phrase there, which says, "for new

construction and which are necessary to provide accessibility," and instead

replace that language with the phrase "of this code." So, if these

amendments are adopted, the revised definition for technically infeasible

would read, "An alteration of a building or a facility that has little

likelihood of being accomplished because the existing structural

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conditions require the removal or alteration of a load-bearing member that

is an essential part of the structural frame, or because other existing

physical or site constraints prohibit modification or addition of elements,

spaces, or features that are in full and strict compliance with the minimum

requirements of this code."

We have received comments on this. As I mentioned before, the initial

comments that started our consideration of revising this definition first

came in during the 45-day comments of the last rule-making cycle. They

were reinforced in the March 21, 2016 petition to DSA.

The comments in opposition to this indicate that the statement that DSA's

factual determinations were arbitrary and capricious and the

determinations were substantially unsupported by the evidence considered

by the adopting agency. They go on to comment that the phrase "other

existing physical or site constraints" is vague without clear definition and

requires subjective interpretation. They go on to say that to further clarify,

"existing physical or site constraints" could be interpreted as whatever the

building owner does not want to modify.

And the petition which was received was addressing the same language

our last code cycle and the petition states that the definition, which did end

up being carried forward, it was an existing definition that had been in

place for many years, that that definition diminishes access, creates

ambiguity, and is inconsistent with the requirements of the ADA. It says

that, "The proposed definition is not consistent with the definition in the

ADA because DSA has added 'and which are necessary to provide

accessibility." Again, they say, "This language inserts ambiguity, making

it more difficult to challenge and/or enforce."

They continue, "Additionally, by being inconsistent with the ADA, this

regulation requires builders and owners to know the difference between

the two definitions and choose the one that provides the most protection.

In cases where state law provides more protection or accessibility in its

building codes, the state codes take precedence."

The next statement from the same petition, "Further, this definition is

superfluous and adds nothing to the meaning because wherever

accessibility is required, it must comply with the standards." And it

continues to say that, "The new definition also makes the definition for

structural frame, which defines what a load-bearing member is,

inconsistent with the new definition."

Lastly that, "Adding the phrase, and which are necessary to provide

accessibility, inserts ambiguity by implying that there are minimum

requirements for new construction that were not necessary to provide

accessibility." So those were the comments that DSA was considering

when we first started to develop this amendment.

Recently we received comments from some of the same commenters.

Here, some of these newer comments that have been received in October

and November of this year include opposition to DSA's proposed change,

and here's one portion of the comment. "Alteration of a building or

facility, not new construction at all, and it self-states that it is an alteration

that is not likely to be accomplished because it requires the removal or

alteration of a load-bearing member of the existing structural frame or

because other constraints prohibit modification or addition of features."

They go on to say that, "The 2010 ADA Standards define and apply

technical infeasibility solely to alterations and provide for exceptions to

new construction solely for structural impractability, using a definition for

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each term." They tie this together by saying, "Hence, both the present and

the proposed CBC regulations for technical infeasibility facially violate

the 2010 ADA standards by attempting to extend technical infeasibility to

also apply to new construction, when in fact this is prohibited by the 2010

ADA standards."

In summary, this commenter says that, "Both the present and the proposed

versions should be repealed or withdrawn. This is because both the

present and the proposed wording of technical infeasibility only applies to

alterations, not to any new construction."

Now, just late last week or this weekend, we also received a comment

from the same person in part in support of DSA's proposed change, and

they stated that, "DSA has received other comments from code users that

the reference to new construction in the current definition is also

inappropriate, and I agree. To say that the code applies to work in both

new and existing facilities in reference to compliance with the new

construction is not correct. Technically infeasible does not apply to new

construction but only to alterations, change of use, or paths of travel

through existing construction."

Now, in that same comment, they also objected to a portion of it and they state that, "It's federal law that the ADA requirements are not intended to reduce more stringent state laws, and that the proposed definition incorporates less restrictive language from the Americans with Disabilities Act contrary to statutes. Limiting access to issues applicable to public accommodations is a reduction. This proposal will reduce compliance to the federal standards. This is contrary to California statutes which require DSA to maintain California standards unless necessary to adopt more stringent federal requirements. When I go to a shooting range, an equestrian park, or an outdoor church camp, I don't want to be turned away because it's not spelled out specifically in this California code."

So, I think with this, what DSA has needed to try to understand was the initial comments which told us that our old definition of technically infeasible seemed to imply that it applied to new construction, and furthermore that the phrasing, "and which are necessary to provide accessibility," is vague and not readily interpretable by the code officials. And so to be more consistent, DSA in response has amended or is proposing to amend the definition for technically infeasible to instead tie it to compliance with the minimum requirements of this California Building Code, the context in which this definition occurs.

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We've received a mixed bag of comments over this past year, year and a

half, and if we have any commenters on the line or at one of our regional

offices who might be able to provide some explanation and insight into

these varying comments, it would be greatly appreciated by DSA. We're

trying to understand this evolution of thought on this definition, and so we

want to engage in this conversation here in a public forum.

With that, let's go ahead and go to the comments. First of all, comments

here in the Sacramento DSA headquarters office, any comments? Okay,

we don't have any comments here.

Secondly, let's go to Oakland, DSA office in Oakland. Any comments

there?

Kerwin

No comment on that. I agree with your proposed changes.

Derek

Okay, thank you, Kerwin. Any comments in the Los Angeles Regional

Office? I see nobody present at Los Angeles, and I don't hear any

comments there.

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Any comments or questions from the San Diego Regional Office? I see nobody at the San Diego Regional Office, and I hear no comments there.

With that, let's go to the telephone queue and see if we have any comments on the telephone.

Moderator There are no lines at this point queuing up.

Derek Okay, we'll give it just a moment.

M Just one question.

Derek We'll come back to the telephone lines in just a moment. I want to go

ahead and field a question here at the DSA headquarters office. Please sir,

state your name, and go ahead.

Jonathan I'm sorry. I didn't realize you were waiting for a phone question.

Derek That's fine.

Jonathan So, DSA's take is to stay with the model currently.

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Sue One moment, could you speak really –because it's hard for the captioner

to hear your comments?

Jonathan Is it my understanding that DSA's going to stick with the model code for

this definition in that it would apply only to alterations to existing

buildings?

Derek The definition, short answer, yes.

Jonathan Okay.

Derek The definition though I want to point out and discuss this just a little bit

because I've heard other comments that come in that seem to have a

misunderstanding of what the purpose of a definition is. Now, the purpose

of a definition is to help us to understand words or phrases that we might

not understand in a normal reading of the code. So, for those unique terms

or terms of art, we will provide definitions within the California Building

Code so that the code users can understand those terms when they

encounter them within the body of the code.

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Now, it's most proper in the code writing world to only include scoping or

technical requirements within the main body of the code and not to include

scoping or technical requirements within the definitions themselves. So,

that's a structure that has been set for quite a number of years. Now, I

recognize that DSA's regulations don't stick to that 100%, but in this case,

on making a determination of technically infeasible, we see that it occurs

in 11B-202.3, and that's specific to the context of alterations.

Then it goes on, and in the specific exception which does address the

technically infeasible, it starts out right at the beginning, "In alterations,

where the enforcing agency determines," and goes on from there. Again,

it is bracketed, only for alterations. I'm saying that not as much for your

benefit here, but also for all of our listening audience, too, because that's a

really good question, and it gave me a chance to expand on that a little bit.

Jonathan

Thank you.

Derek

Okay, thank you. Let's go back to the telephone lines and see if anybody

may have queued up to make a comment on this amended definition for

technically infeasible. AT&T?

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Moderator	No	participants of	nueued ui	p at this point.
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Derek All right, well, good. Do we need to take a break?

Ida Do you want to do that now? I know we were planning at 11:00, but we

can.

Sue Yes, we could. Captioner, is that okay with you? We'll take a 15 minute

break. Yes, she said that's good. Thank you.

Derek Okay, I think with that we're going to go ahead and take a 15 minute

break here. Right now, I have the time at 10:25, so let's go ahead and take

a 15 minute break and reconvene at 10:40. Thank you.

[Break]

Derek Okay, so, now I have the time at 10:40. Let's go ahead and restart our

meeting to discuss DSA's proposed code amendment for the accessibility

requirements in the California Building Code.

This next section of the meeting we're going to go ahead and address

several of the items for which we made revisions between the last meeting

that we held and this current meeting. We want to make sure that

everybody's aware of these revisions. We have, of course, published these

in the meeting documents for today, so you may want to refer to those, but

we have three of these items which fall into this description.

The first item that we have with additional amendments is in CBC Chapter

11B Section 11B-245.3, and this is regarding public accommodations in

private residences. Within this section DSA has amended—we've not

actually amended the proposed text, but we're amending the notation, how

we presented the proposed text. We made a mistake and we had, in the

last meeting document, we failed to underline the new language within the

section titled Suggested Text of Proposed Amendments.

Let me stop just for a moment. We're working on Page 28 of 45 in the

document for today's meeting.

So, within the section that's titled, Suggested Text of Proposed

Amendment, within this section, what we typically do is we show the

existing text to provide context, we show some text with a strikeout line

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through the middle of the text. That text indicates that that language is

proposed to be deleted. And then, we have other text which shows an

underline, the underline signifies new text to be added.

So, it's by being able to read the unchanged language which has no

notation, in combination with the struck language, which has a strikeout in

it, and in further combination with the new language which has an

underline, which helps us to understand what the code text would look like

if adopted.

So here, simply the change, so everybody knows, is that the words "public

accommodation" in, two locations, we failed to underline. So, we simply

underlined it in the meeting document for this meeting so we could make

it more clear. The code text, if adopted, is no different than it was in the

last two meetings where we reviewed this item.

So, that's the limited nature of the change for this item. We did receive a

couple of comments on this item in support of this item.

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The next item we're going to go to is going to be discussed by Ida Clair

and this is on Page 35 of 45. This item addresses proposed amendments

for feminine hygiene disposal units.

Thank you, Derek. We have made amendments to this proposal from our

original proposal that was submitted in October due to some comments

that we received and further investigation on appropriate location.

The California Building Code has clarified where toilet paper dispensers

are located. This proposal addresses the sanitary napkin disposal units as

they are located in a toilet compartment for ease of use and when they are

provided.

The first comment that we received was the terminology that we had used.

We had originally addressed these as feminine hygiene disposal units

taking into consideration the wide array of feminine hygiene products that

are available that can be disposed in the unit. The suggestion was to

change that recommendation to personal hygiene disposal unit. However,

the personal hygiene disposal unit really did not clarify limiting the

disposal to feminine hygiene products and it could be misconstrued that

perhaps they could take into consideration larger items.

Ida

A larger unit to accommodate the full range of personal hygiene products

would be very difficult to accommodate in the location that we had

clarified for sanitarily napkin disposal and also it was not evaluated at the

time to consider those personal hygiene products. Therefore, we have

amended the language instead of feminine hygiene or personal hygiene to

include a specific reference to sanitary napkin disposal unit, which is what

the industry normally calls this size of unit for disposal of feminine

hygiene products.

Also, we received a comment that feminine hygiene was specific to—

speaks specificly to gender and in addressing the inclusionary units of

gender-neutral facilities and perhaps they're providing these units where,

in office facilities, it's possible that any reference to feminine hygiene

would be more appropriately served by determining the unit as to the

purpose of its use, the disposal of feminine hygiene products as opposed to

the perspective of the user in using the word feminine.

Additionally, we had received a comment about combination units. Many

units that users like are combination units which include sanitary napkin

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disposal, toilet paper dispenser, and additionally, many times a toilet seat

cover dispenser.

DSA feels very strongly that the combination units, when they are

installed behind the grab bar, that it does not meet the limit for the strict

application of construction tolerance in the building code because the

elements are manufactured and so, therefore, it cannot compromise

compliance of the location of these units behind the grab bar as they allot

the absolute measurement of one-and-a-half inches from the wall where

these combination units may intercede or interfere with that one-and-a-

half inch dimension, we are not permitting those units to encroach behind

the grab bar.

However, there are combination units that are available that are just the

sanitary napkin disposal and the toilet paper dispenser, and those units

would be acceptable if the user chose to actually include those units,

provided they meet the requirement that the combination units are not

permitted to encroach into the clear space between the wall and the grab

bar.

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We have also located, and I will show you by reference—first of all, let

me read the provision that we have added. "Sanitary napkin disposal

units, if provided, shall comply with 11B-309.4 and shall be wall-mounted

and located on the sidewall between the rear wall of the toilet and the

toilet paper dispenser, adjacent to the toilet paper dispenser. The disposal

unit shall be located below the grab bar with the opening of the disposal

unit 20 inches minimum and 22 inches maximum above the finished floor.

Combination dispenser units are not permitted to encroach into the clear

space between the wall and the grab bar."

And, I'm going to move the item so we can show a graphic—oops, I guess

I didn't include it, sorry. I guess I didn't include it on this one. Graphic is

not available at the moment, I apologize for that.

So, in understanding the amended language, originally the sanitary napkin

disposal unit was located 20 inches from the front edge of the toilet, on the

opposite side of the toilet paper dispenser. We have now moved that

location from the rear wall to the toilet paper dispenser so that it is actually

even more readily available, when seated, from the toilet.

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Based on those changes we are opening comment up inside our headquarters office. Okay, there's no comment within our headquarters office.

We are going to the video conference locations. Los Angeles? None in Los Angeles. San Diego? None in San Diego. Oakland? Kerwin, do you have a comment?

Kerwin The only comment I had was on the diagram it said they didn't reflect at

20 and 22 inches. You said there should be a different diagram.

Ida There is and I can pull it up momentarily; it has been amended. Actually,

I'll take the moment to do that now if everyone could be patient.

Kerwin My original comment was to avoid [indiscernible] this 20, 22 inches

[indiscernible] then that should be good.

Ida This may take a minute. I changed it this morning and so that's why it

wasn't brought in. There it is. Can everyone see that now? Okay. The

location now is actually opposite from where shown previously and the 20

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to 22 inches is shown from the finished floor to the opening as described.

Do you have any comments on this, Kerwin?

Kerwin No that answers my question. Thank you.

Ida You're welcome. An opportunity for comment on the figure in the DSA

offices, headquarters?

Jonathan Is there going to be a dimension from the back wall to the center of the

napkin dispenser?

Ida No. Because in order to accommodate—the sanitary napkin disposal units

are generally, in our study, the manufactured units are of a specific size or

a range of sizes. That they are provided between the rear wall and the

toilet paper dispenser, adjacent to the toilet paper dispenser actually give a

very specific location and yet accommodates small variances in sizes.

Jonathan Okay, that makes sense. Thank you.

Ida Back to the telephones. In Los Angeles or San Diego? No comment. So,

therefore, now, on the phone.

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Moderator

No participants in queue.

Ida

Alright. Thank you. Derek, I'll pass it back to you.

Derek

Thanks, Ida. The next item which was revised for this meeting is on Page 43 of 45 of today's meeting documents. In this item the actual code language and the suggested text for the proposed amendment has not been changed at all. It's the same as we've seen in the last several meetings.

What has changed here, however, is the rationale. So, that was updated a little bit to incorporate some of the discussion that we've had about this item. That's the limited nature of the change on that item.

Let's go ahead and open it up for questions or comments on this. Here in Sacramento headquarters? Okay, no comments here in Sacramento.

Oakland, any comments here?

Kerwin

No comments on this one.

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Derek

Thank you, Kerwin. Los Angeles, any questions or comments? No one's

in Los Angeles. San Diego, any questions or comments? No one's in San

Diego as far as we can see.

With that, let's go to the teleconference line. Is there anybody in the

queue?

Moderator

And, allowing a few moments, no participants in queue.

Derek

Okay. Very good. I think with that, what we'll do is to move into the next section of our meeting here today. What we're going to do in this next

section is to go through and one by one open up the line for comment for

the other items for which we've not addressed today.

So, I'm going to just work front to back from our materials for this code

meeting. Of course, we addressed accessible route earlier today, so let's

go to the item on the definition of accessible. This is on Page 5 of 45. On

this item, we did receive some comment on this, and bear with me just a

moment, I want to go ahead and summarize this if I can. Okay. We did

receive one comment that opposed this item.

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The commenter stated that, "While DSA does not concur that the term

persons with disabilities is derogatory, revising the definition as proposed

will provide alignment with the federal standards is not appropriate. The

ADA is a civil rights standard, deliberately broad to protect those rights

after discrimination occurs and is enforced by extensive additional

language about integration, participation, and full benefits."

"This is a building code designed to prevent failure not a prosecution

document. No, this DSA change will reduce compliance to the federal

standards contrary to the statutes requiring DSA to maintain California

standard unless necessary to adopt more stringent federal requirements."

We also had previously received a comment on the same definition of

accessible and the comment, if I could summarize says that, "You've

selected language from the ICC A117.1 for accessible routes. Just want to

let you know that the version of this document is that of 2009. I know that

ICC has had a committee working on doing updating of this document but

not sure of the current status. You might want to give ICC a call because

they've been heavily involved in the updating." He wasn't sure if they

have proposed any change to this particular definition.

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So, those are the comments we've received on this item. Let's go ahead

and open it up for comments on this. Here in Sacramento, any questions

or comments? Oakland, any questions or comments?

Kerwin

No comments.

Derek

Thank you. Los Angeles? Nobody in Los Angeles. San Diego? No

comments in San Diego.

Let's go ahead and go to the telephone line. Is there anybody who'd like

to make a comment or have a question about this item?

Moderator

We do have Michael Ellars. Please go ahead.

Michael E.

Hi. My name is Michael Ellars. The issue that I have with this is that I

think it's in the right heart to be trying to go for more generic and overall

definition of what it means to be accessible, but using the term "this code"

I think is problematic because that term is actually already defined in

Chapter 1 of the building code under Section 1.1.1 as meaning the entirety

of the California Building Code.

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Which, on the surface may not seem like a bad idea to say that an

accessible element or accessible building is something that complies with

the entirety of the code, but the issue there is that the code includes a

number of exceptions. Even in Chapter 11B there are a number of

exceptions.

So, by adopting this definition, what you will essentially say is that if you

have a building, or an element, or a portion of the building that relies on

an exception for excusing it from having to be fully accessible, then by

definition, by this definition, that it's still being defined by something that

is, in fact, accessible.

And, I think it raises a lot of issues with actually weakening very

significantly, the definition of accessible by merely saying that it only has

to comply with the code, again, because there are exceptions that allow

exemption or alternate compliance routes that would not be generally

defined as accessible.

Okay. Michael, I think that's a real good point, and I wonder if within the

context of the building code, if you could possibly elaborate on what some

of those other aspects that should be considered in the design of buildings

Derek

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and the enforcement of the building code, and the construction of

buildings. What other sorts of elements would you think should be

included there?

Michael E. I think what I'm saying here is the existing current code language that

defines it as something that is approachable and usable by persons with

disabilities in compliance with this code, I think is a critical element that

defines what it means to be accessible.

Because, technically, everything that is constructed is supposed to be in

compliance with the code. So, if you eliminate approachable and usable

by persons with disabilities then essentially you've said anything that you

build is accessible by definition and that's clearly not true. It's possible to

build something that complies with the code, and yet it's not accessible.

There are exceptions, for example, the whole discussion we just had about

technical infeasibility where there might be some reason, particularly in

alterations where something cannot be made accessible for whatever good

reason may exist. But by this definition, that would still be considered to

be an accessible element, because it complies with the code.

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I'm not talking about anything, necessarily into specifics or other elements

of the building code, but specifically this definition by eliminating

reference to usable by persons with disabilities, really completely modifies

the definition of accessible to being something generic and actually

meaningless.

Derek

Certainly the meaning of the word accessible probably takes on different meanings depending on the context in which it's used. Within the

building code, the building code is the prescriptive and performance

requirements for the construction of sites, buildings, and other pertinences.

DSA tends to take the position that the language of the code is what is

necessary to be enforced within the code and enforcement industry, and it

needs to be complied with by the designers and the builders.

I'm not sure, and if you would like to elaborate that will be great, but,

acceptable means a lot of different things to a lot of different people,

individually, and acceptable no doubt means other things within the body

of civil rights law. These may have some overlap within the building

code, but I know that we always have to work within the context of the

building code.

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Do you see any issues that might arise by maintaining that there are other

undefined requirements that are not addressed within the building codes

that might be desirable to include explicitly in the building code?

Michael E. I

I don't think there's anything in terms of applying other elements of the building code to accessibility that has improved in any way by this proposed amendment. The current code language already concludes with, "in compliance with this code." So, it's not so much the reference to other parts of this code of the inclusion of the word this code. But, the elimination of, particularly, usable by persons with disabilities from the definition of accessible that makes this definition not actually mean anything.

Literally, everything that is constructed is supposed to be in compliance with this code. So, therefore, a site, building, or facility, of portion thereof that complies with this code is literally everything that is constructed, even though there may be elements that would not be considered to be accessible. For example, a machinery space is generally exempted from the requirements of Chapter 11B, but by this definition, it would be accessible because it still complies with the code, even though it's not usable by someone with a disability.

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Derek

I see what you're saying now. Okay. Well, anything else to add to that?

Michael, did you have anything else to add? Okay. We'll go ahead and

go back to the queue. Is there anybody else queued up to make any

comments on this item, the definition of accessible?

Moderator

We do. Let's go to Michael Mankin. Please go ahead.

Michael M.

Hi Derek. I think the problem is that the code, as it's written today, the access portion is really a performance type of code. It's not—it should not be prescriptive.

For example, how do you make a little shop that has laser tag games played—how do you make a laser tag arena accessible or how do you make an ice rink accessible, or how do you make a bumper car event at a fair accessible? These are not items that are specifically called out in the code, yet compliance with the code would basically not include them.

And I think that's why, as a prescriptive code it falls short.

And, that exposes businesses to liability, because if they go ahead and offer a public accommodation that is unique and not typical environment

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in the building code, they can, by that definition, go ahead and build it and

be subject to litigation by federal law for not having integrated setting with

full participation and equal benefit for people with disabilities. So, I think

the definition should not be altered. I think it's been in use for more than

20 years, and I see no reason to expose the public to the jeopardy of

rewriting it.

Derek Michael, let me ask you, you mentioned ice skating rinks, and laser tag

facilities, maybe building officials might have a different view of this, but

my first inclination is that these might be areas of sport activity and that

accessibly would be providing an accessible route to the edge of the area

of sport activity. I believe that's covered in the ADA Standards for

Accessible Design and in the CBC.

Are there [audio disruption] stated levels of accessibility that should be

included here?

Michael M. What if you have a balloon port? People get married, they want to go over

[indiscernible] in a hot air balloon. How do you make that accessible?

What does it say in the code?

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Derek

The code doesn't regulate a balloon, and it would certainly regulate any structure that was there as an entry point to get onto the balloon, much as

we deal with the city bus service, or with airplanes at the airport.

Michael M.

Wouldn't you use the way we traditionally do it? It would have to be approachable by a person in a wheelchair with clearances, slope issues. I don't know.

I don't have a copy of the code right here and now, but I know that everything that can be built with architecture is not specifically described in that code and the result is that you would fall back on a definition that's not in there. It could comply with the code without the access, in fact, many things are; balconies, storage rooms, upper levels, basements. Just because they comply with the code does not mean they're accessible.

So, I think that my colleague's comment is very accurate and I think there would be cases where—I know [indiscernible] Valley Ski Resort was sued by Paul Rein many years ago, and they decided that with, said he's okay we'll just waive the obligations to the cable car cannot provide access to the ski resort because it's just not possible, and they were sued for literally hundreds of thousands of dollars and lost.

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Derek

Early 2000s?

Michael M.

I don't know when that was, but you can ask Celia McGinnis of Paul Rein's office and look into that suit. But, that's my concern is I think this is a big mistake and I think it buts an extensive history of people knowing exactly what that means and, frankly, the situation would have been much improved had CALBO and the California Building Industry Association not objected to and killed the bill that would have provided certified access specialists, at least, like a plan review department of every building official in California.

They already know what they need to know. That was their assertion and they didn't want a CASp expert, locally, within local government. So, normally people ask an expert, or they go to an appeals board, or they take in information and make a ruling, but I would not go with that definition. I think it is going to open up a lot of problems in the field and a lot of problems in the local jurisdictions.

Derek

Is it possible that accessibility within the context of the building code is different, maybe a part of, but different from accessibility in the broader

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sense as a general requirement on public accommodations, commercial

facilities, under federal and state law?

Michael M. In a way, Derek, instead of using the building code traditionally regarding

construction, the real test in federal law and in most laws this has more to

do with whether there's equal participation, integration and full benefit for

people with disabilities, period, regardless of other things. So, if you were

to go with that, at least you would be matching a very typical performance

language in federal law.

I feel that the state language we have now is more explanatory, but

certainly in both cases you need a performance regulation, not a

prescriptive one and I think that saying that it complies with the building

code is not going to hold up very much to scrutiny. Because, I've been

involved in the building code for 20 years, I was at many meetings at ICC

well before they were—it was the uniform building code people.

The committee was a person with a broken leg, another guy with a relative

who was disabled and they decided that it was quite okay to have one step

at the entry door of a building, a brand new building. So, I don't really

count on the model code at all. I am looking at what we have always done

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in California, and I considered to gut all that language as a reduction

which is not necessary for certification. It's fine as it is. There was

nothing about it underlined by comments from two submittals to the

Federal Department of Justice on what we needed to do to upgrade our

code to be certified as equivalent. So, it's not even on the table as an issue

with federal law, and I think it's a reduction in state law, because of its'

lack of performance obligation.

So, that's about all I can tell you about my opinion, and I hope that you

drop this and go on to some of the other losses we've had in the building

code due to some internal politics in DSA. I won't go into that, but I can

give you a long list of those. This one you should leave aside. That's my

opinion.

I appreciate you describing it a little bit more in depth and discussing it. I

think it's important.

Some of the things that we deal with at DSA on this is to help to make a

building code so that it's readily understandable by the users of the code,

and further, that it is operationally understandable by the enforcers of the

code. While building standards law does express a preference for

Derek

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performance obligations, in a lot of cases, the issue of providing

accessibility in a built feature is a matter of inches, quarters of an inch,

eighth of an inch.

To have less than clear requirements where those aspects are important,

may lead to less accessibility in a lot of cases in the built environment.

So, that's something that we're always trying to weigh and to recognize

how that fits in within the context of the general civil rights laws, federal

and state.

Michael M.

Well, at least consider adding to that that you have chosen to look at. I

think you should include the three primary justifications for providing

access, and that is an integrated setting, full participation, and equal

benefit. Because without those three, any business will be held liable in a

federal court of law. They don't even go to state court—well, sometimes

they do go to state court, but for the most part, that would be an ADA

violation to ignore that side of it. Clearly it's going to open an area of

vulnerability for businesses in California.

Some guy decides he's going to have a fishing island in the middle of a

lake and says, oh well, there's no accessible route, I can't do it. There's

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nothing in the code about floating, fishing islands, or we used to call them

floating platforms.

The code's silent on it, so since it's silent there's nothing to do, there's

nothing to not do because the code doesn't apply to it. But yet, it's a

public accommodation and it requires in federal and state law—at least in

federal law, full participation, integration, in those three factors, equal

benefit.

Derek I agree. Definitely under state law and federal law it does express those

needs. [Audio disruption] That's great, Michael. Did you have anything

else to add?

Michael M. Not to that one. I was expecting an afternoon meeting, so I missed the

earlier portion. But, you have my letter, I want you to pay particular

attention to the November 13<sup>th</sup> letter which is where I've dovetailed the

two letters that I wrote into one package.

Derek That was the letter marked final?

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Michael M. One of them—the important thing is to look at the date. It should say

November 13<sup>th</sup>.

Derek Okay. I think it's what, Sunday?

Michael M. Yes.

Derek I have that right here in front of me.

Michael M. Okay. That's the one that's per the summation of the other two which I—

the first one I left out some issues and on reflection, I thought of some

other things. Then, I just picked up what I thought differently, and then I

thought well, I better put it all in one package rather than have multiple

versions out there. So that letter is really the summation of my comments

which I'd like for you to address. I'll go through these for the rest of the

meeting if you so need to talk to me.

Derek Okay. We did, earlier today, we addressed the three items that have most

contention, and that was the definition of accessible route, the definition of

maximum extent feasible, and the definition of technically infeasible. As

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we were working through those definitions, I did attempt to summarize

and include your comments in the discussion here.

Michael M. Great. That's wonderful.

Derek I want to make sure that all of the issues are discussed and that everybody

has a chance to weigh in on this.

Michael M. I appreciate that. We have a lot of things to look at with the format

changing, to do the switch to the federal type of approach. I think we have

a lot of issues that don't read exactly the same, and I'm particularly

concerned about the lack of a checklist online the way we used to have

everybody using the same checklist.

Not having that online, calling it a manual doesn't really clarify matters of

conjecture. It only tells you what's clear. So, I think the checklist was a

good tool for people going through a project and flagging things that they

might have missed or being able to look up sections directly instead of

chasing around in the code for it.

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Derek Okay. Thank you. Good. Do we have anybody else in the queue who'd

like to comment on the definition of the term accessible?

Moderator No other participants queuing up.

Derek Alright, real good. The next item is the definition of the term sign. With

this we really haven't received too many comments at all. We did receive

a comment in support of this. With this, we're proposing to reintroduce

the word "verbal" within the description of the sign in response to our

office inadvertently deleting that word when we amended the definition of

sign in the last rule-making cycle. So, we did receive a couple of

supportive comments on that.

Were there any other comments on the definition of sign that people

would like to add here in Sacramento at headquarters? None. Oakland?

Kerwin No comments.

Derek Thank you. Los Angeles?

Sue I think we're sharing a conference room [Speaker off mic].

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Derek That's okay, maybe they'll have a comment. San Diego, any comments?

No comments in San Diego.

Okay, let's go back to the phone. Does anybody have any comments on

the proposed amendment to the definition of the term of the word sign?

Moderator No participants queuing up.

Great. Thank you. Now, let's see, earlier today we-let's see, we

previously addressed the definition of technically infeasible so let's go to

the next one here. The next one is on the topic of manual fire alarm pull

boxes. This appears on Page 10 of the meeting materials.

Here, we've received a couple of comments in support of this item and

what we're doing, just a quick reference for this, we are striking the

longstanding exception which said that in existing buildings there's no

requirement to retroactively relocate existing manual fire alarm pull boxes

to a minimum of 42 inches and a maximum of 48 inches from the floor

level to the activating handle or lever of the box.

Derek

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So, if this is adopted, then the requirement in Chapter 9 is simply that the

manual fire alarm boxes will—the requirement is that the manual fire

alarm boxes, the height of them would have to be not less than 42 inches

and not more than 48 inches, and that manual fire alarm boxes also

comply with Section 11B-309. Now, 11B-309, that's where we get some

of the building blocks requirements for accessibility in Chapter 11B.

So, 11B-309 is going to tell us that the manual fire alarm boxes have to

provide a clear floor space, they have to be placed within one or more of

the reach ranges. And, by the way, the reach ranges that are specified in

Chapter 11B are going to be broader than those reach ranges that are

required by the state fire marshal here in Chapter 9. So, I think we're

going to see that Chapter 9 requirements there are going to apply.

And then, furthermore, by reference to 11B-309 we're going to pick up the

operational requirement that the operable part shall be operable with one

hand, not require tight grasping, pinching, or twisting of the wrist, and that

the force required to activate the applicable part shall be five pounds

maximum.

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So, I think with that let's open it up see if there's any comments. Any

comments here in Sacramento? No comments here. Oakland?

Kerwin One comment related to [indiscernible] talk with the fire marshal, will this

type of alteration affect the certification of the system [indiscernible]? If it

doesn't affect certification [indiscernible] discuss with the fire marshal.

Derek Okay. We have reached out to the fire marshal, the state fire marshal, on

this and according to our conversations with the state fire marshal, the

accessibility requirements are already considered to be applicable as a

result of earlier language which tells us that the fire alarm boxes need to

be accessible. So, they tell us that they've already considered the

accessibility requirements to be in force there.

Now, it may be the different code enforcement officials might take a

different view of that, but that's our exchange of conversation with the

state fire marshal's office. We haven't touched on the issue of

certification, though, of the alarm systems themselves.

We can go back and raise that point, just get some confirmation from the

state fire marshal.

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Kerwin In some cases associated with [indiscernible] if you lower the box, it

changes the wiring, it doesn't affect the certification of the entire system.

Just clarify that with the fire marshal whether that will be required or not.

Derek Okay, will do. Los Angeles, any questions or comments here in Los

Angeles? No. San Diego, any questions or comments on this item? None

there.

Back to the telephone lines. Any questions or comments on the changes to

Section 907.4.2.2?

Moderator No participants queuing up.

Derek Okay, nobody in the queue. The next item that we have is on Chapter 10

Section 1010.1.5 Exception 6. Here DSA is proposing to amend the

section reference within Exception 6. The section reference that is

currently in the code is faulty; it refers to a section that does not exist. So,

DSA is proposing to replace that with the correct reference to Section

11B-203.5.

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We have received a couple comments that have asked us to amend this

item, and here the commenter states that this Exception 6 should say,

"From equipment-only spaces not required to be accessible and with an

occupant load of five or less." So, the commenters here are suggesting

that we add the word "only" to this exception.

We are definitely looking at this. This is typically state fire marshal

language. So, we can discuss this comment with the state fire marshal as

we go back and discuss the certification of the alarm system as Kerwin

was mentioning on the previous item.

Are there any questions or comments on this item here in Sacramento?

None. Oakland?

Kerwin

No comment.

Derek

Thanks, Kerwin. Los Angeles? No comments from Los Angeles. San

Diego, any comments? And, none there.

Let's go to the telephone lines. Is anybody in the queue, sir?

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Moderator

We'll go to Michael Ellars. Please go ahead.

Michael E.

Hi. I don't really have a comment on what you're proposing to change the reference to, 11B-203.5, but if there was already another suggestion of modifying the door serving equipment space as part of it, then for consistency with Chapter 11B, it should really be revised to machinery spaces since that is the actual language used in 11B-203.5.

Derek

Alright. Michael, that's real good, and we have received a comment on that earlier in our pre-cycle activities stating, in essence, the same thing. This is, as we had discussed in the last meeting, the language here is primarily adopted by the state fire marshal. We're extremely reluctant to amend language that is primarily adopted by them if it's not directly necessary for accessibility as we regulate in Chapter 11B.

Now, for this, the two terms, equipment spaces versus machinery spaces, they are closely synonymous. So, while in 11B we tend to stick a little closer to our model document that we use as the basis for 11B, and that's the 2010 ADA Standards, we also understand that the State Fire Marshal utilizes as their model for this section and the balance of Chapter 10 and Chapter 9, the requirements of the International Building Code.

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So, we may not be able to have the language harmonize in totality. But,

nonetheless, they are pretty close and generally synonymous there.

Any other questions or comments in the queue?

Moderator

No further participants in queue.

Derek

Okay, great. Thank you. The next item that we have not addressed yet today is regarding Section 11B-202.4 and this is on the topic of path of travel immediately preceding addition. Here DSA is introducing a new paragraph to help clarify the language that we have in the code right now.

The language in the code right now refers to the immediately preceding edition of the California Building Code, specifically in Section 11B-202.4, that the path of travel requirements and alterations, additions, and structural repairs. Exception 2 tells us that, "If the following elements of a path of travel have been constructed or altered in compliance with the accessibility requirements of the immediately preceding edition of the California Building Code, it shall not be required to retrofit such elements

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to reflect the incremental changes in this code solely because of an

alteration to an area served by those elements of the path of travel."

Then, the elements are listed: "One, the primary entrance to the facility;

two, toilet and bathing facilities serving the area; three, drinking fountains

serving the area; four public telephones serving the area; and five, signs."

DSA is proposing to add the new sentence or paragraph at the end of this

list, and this new language says, "The language in this exception which

refers to the immediately preceding edition of the California Building

Code shall permit a reference back to one CBC edition only and is not

accumulative to prior editions."

DSA's intent with this is to clarify comments that we've received since the

2013 code came out. Those comments were—they expressed concern that

some designers or owners may attempt to utilize the code to look back one

code cycle, and then seeing that the language in that prior code cycle says

look back to a prior code cycle, to then go back and look through a second

prior code cycle, and so on, and so on.

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We're trying to, as clearly as we can, really hammer home this idea that

you can't go back more than one cycle and one cycle only. So, it's those

incremental changes within one cycle. There's no sequential chaining of

the building code.

With this we have received several supporting comments on this for

clarification, around the change for clarification, so we're encouraged

there.

Is there anybody else who has any comments or questions about this item?

First we'll start here in Sacramento headquarters. None here. Oakland?

Kerwin

No comments at this point.

Derek

Thanks, Kerwin. Anybody in Los Angeles? Nobody. San Diego?

Nobody in San Diego.

How about the teleconference line, do we have anybody queued?

Moderator

We'll go to the line of Michael Mankin. Please go ahead.

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Michael M.

Hi. I kind of support this. I really hate to see any reductions in access, but I think that this code, as it stands, is pretty harsh for people who have just done a remodel and they've upgraded their path of travel, and then

Sometimes—I talked to a guy that was very upset because he just did all

because of the code change they have to tear it all out and redo it all.

this work and it all had been changed in the code only a few months

earlier and the building official was making him do it all over.

So, this is so onerous that I welcome the change. I hate to see a reduction

but I think this is more like a clarification of what we really intend and

that is to provide access without any significant loss. So, I just wanted to

say that I think this is one of those rare occasions where I think it's a very

good change.

Derek

Thank you, Michael. Do we have any other comments on this item?

Moderator

No further participants queuing up.

Derek

Great. So, the next item we'll go to addresses the topic of employee workstations and the change that we're proposing occurs in Section 11B-203.9. Here, what DSA is doing is we're seeking to clarify that switches

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and receptacles within—well, our primary example is within offices, but

generally, within employee workstations are required to comply with the

height requirements, and reach range requirements, and availability

requirements that are stated in other sections of the code.

What we find is that there is no explicit language that directly addresses

this, and it's been a situation where we've received a lot of questions over

the years. Hey, what about that private office where one person works?

Isn't that a workstation and, therefore, only required for the approach,

enter, and exit, and fire alarm requirements?

And, our position is no. As a built room the switches and receptacles do

need to comply with the Chapter 11B requirements. So, here what we do

is we add reference over to the explicit language on reach ranges that we

already have in the code for switches and receptacles. We're not planning

on changing that language but we want to make sure that we refer to that

language and tie it in.

Then, we add an exception which says, "The receptacles, controls, and

switches that are an integral component of workstation equipment shall

not be required to comply with 11B-308.1.1 and 11B-308.1.2." This is to

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address the requirements of accessibility at workstation equipment. Now,

of course, as equipment, if it's not attached to the building -- copiers, and

other equipment that's sitting on top of a desk or something -- that we

recognize that the building code does not address that equipment.

So, we're trying to clarify that the switches and receptacles that are an

integral component of the workstation equipment are not required to

comply with 11B-308.1.1 and 11B-308.1.2. We did receive a couple

comments on this that were asking us to add the word "only" where, in the

exceptions, we describe the integral component of workstation equipment.

So, the commenter stated that the section should be revised and say,

"Receptacles, controls, and switches that are only an integral component

of workstation equipment shall not be required to comply with 11B-

308.1.1 and 11B-308.1.2." So, those are the comments that we received

on this item.

Let's go ahead and see if we have any other comments. First of all, here

in Sacramento, any comments? No comments here. Oakland, any

comments on this one?

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Kerwin N

No comments on this one.

Derek

Thanks, Kerwin. Los Angeles, any comments? Still nobody in Los Angeles. San Diego, any comments? Also no one in San Diego.

If we can, let's see if anybody's on the AT&T teleconference queue.

Moderator

And, we'll go to Terry McLean. Please go ahead.

Terry

Just a comment because I can see equipment getting broadly interpreted to mean something like a computer, a pencil sharpener, and people trying to get out of that. So, just something to think about.

Derek

Terry, do you have any suggestions of changes to this code amendment?

Terry

Maybe, somehow, equipment such as copiers, or printers, or something. I think it needs to be a little bit more specific. I don't know exactly how to fix that, but just as you're talking about it I'm thinking what are they saying there. So, I can just see that people will interpret that differently to try and get out of it.

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Derek Okay, good. We're making note of that and we'll be looking into that a

little bit more.

Terry Thank you.

Derek Is there anybody else queued up?

Moderator We'll go to Michael Mankin. Please go ahead.

Michael M. I only wanted to bring up the issue of electrical floor outlets which are

safety features in the way it prevents people from tripping over cords. I

think that as long as there was a wall outlet within a reasonable distance of

the floor outlet, those should be exempt on that condition.

Also, I think about outlets that serve clocks and things up on the wall. I

think as long as there's a comparable outlet within a reasonable distance

then those should be off the hook as well. But, you might think about how

to manage that.

Derek Generally, and I'm not locating them right at the moment, but I think we

do have general exceptions for floor outlets that they're not required to

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comply with the code. And, the dedicated outlets such as those outlets

which might serve wall-mounted clocks, that those also would not be

required to comply with the code. So, I think that may already be

addressed there, Michael.

Michael M.

afraid that it might be perceived to apply to convenience outlets that were

Good. That's great. I think the reason I put "only" was because I was

necessary for plugging in a computer, or a phone charger, or something on

the desk. So, that's why I thought maybe only would narrow it, so that's

why I said that.

Derek

I see. Okay. I think that's real good. So that I make sure that I

understand your comment here, it seems to be driving to the circumstance

where they may be a receptacle that is being used as a receptacle for a

computer, or printer, or other equipment, but that it was not necessarily a

specific and dedicated receptacle, and therefore, that receptacle would not

be entitled to utilize this exception.

Michael M.

I think so, because it is covered by the Title 1 of the labor employee work

spaces. It is covered in a way that for a person with a disability would

have the legal right to make that adaptable, or for the owner, the business

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owner to make it adaptable to the employee. But, my attempt at adding

only was to make sure that when you went into the room, you couldn't—I

didn't want it to be that you couldn't turn on a light or plug in something if

you walked into that room and it had a dedicated purpose, but yet these are

things that normally we would expect to be accessible.

Derek And that's really one of the things that we're really driving at with this

code change in its origin, because we had some people who have

suggested that the argument could be made that within a private office,

which was simply a room, a constructed room bounded by walls, that that

could be termed an employee workstation and entitled to a lot of

exceptions in the code. We want to make sure that those receptacles and

switches, and controls are certainly included and covered by the 11B

requirements.

Michael M.

Okay, that sounds good. How do you feel about only? Do you feel like

that's a good change or no?

Derek

I'm sorry, a hallway?

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Michael M. No, using the word only, adding the word only so that it's not open-ended.

Say only outlets, or an exception for outlets that are only used for

equipment.

Derek I think I agree with the intent of that. I'm going to hold off on saying

whether I agree or not, or support that or not. I'm still trying to work

through it, and I think I have some additional research to do on this, too.

Okay?

Michael M. Yes. That sounds fine.

Derek Alright. Real good. Are there any other questions or comments in the

queue?

Moderator We do. I'll go to Michael Ellars. Please go ahead.

Michael E. This actually builds on the question that Terry was asking about people

trying to get out of this requirement. I'm curious how a partition system

that's not tall enough to be considered a wall, say only two, three, or four

feet tall, but that is where things like electrical outlets and switches are

actually located for a given employee workstation. Would that be

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considered equipment or furniture, as office furniture would be, generally,

labeled, or would that be something subject to these regulations?

Derek

If it is just some furniture, then it's furniture. Assuming that it's not

connected to the building, a lot of aspects of it just simply aren't regulated

by the building code. However, where a partition is constructed, for

example, studs and drywall, even though it may be a low-height partition

that would be an example of an element that is attached to the building.

So, in that case it would, in my view, clearly be regulated by the code.

Where we see a lot of this is with system furniture, we'll see receptacles

that are down at three or four inches off the floor. [Audio disruption] We

see this quite frequently in system furniture. Where an employee with a

disability is to utilize some employee workstations that may be

constructed of system furniture, then the employer, in that case, would

have an obligation to accommodate that employee on request. That's

federal civil rights law.

So, I think that is going to address a large portion of those cases where

reach ranges are critical for a disabled employee utilizing the workstation.

Now, keep in mind, though, that the exception that we've written in here is

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very specific to workstations. So, where there are receptacles that are not

a component, an integral component of a workstation, then they're really

not entitled to the exception here within the employee workstation section.

In that case, in the use of the codes, you're going to default back to the

scoping section 11B-205 on operable parts, and that's where we find the

operable parts on accessible elements, accessible routes, and accessible

rooms and spaces, shall comply with Section 11B-309. And, Michael, if

you're still listening, the exceptions under 11B-205.1, that's where we

find the exceptions to the electrical receptacle serving a dedicated use, not

being required to comply, and the floor electrical receptacles, not being

required to comply.

But, to the other Michael—and I'm sorry, I've forgotten your last name at

the moment—did you have any additional questions or comments about

this one?

No? Okay, good. Perhaps you've disconnected. Are there any other

questions or comments on this item?

Moderator

We'll go back to Terry McLean. Please go ahead.

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Terry

Just based on what you just said about the exceptions, is this exception even required, because it's already in 205.1? Or, if you want to leave it maybe you put dedicated equipment and that would help clarify that. Just a comment.

Derek

Terry, so, you're contemplating components of dedicated workstation equipment?

Terry

Yes. Because then it would tie back into 11-205.1 that you just mentioned. Like I said, I'm just afraid someone's going to say well, it's a piece of workstation equipment, my pencil sharpener, and that's not the intent of what this is. I think it's intended to be something very—like a dedicated type use.

Derek

I agree with you. I think that a general receptacle which may be used for a pencil sharpener, or for a desktop clock, or any of the various elements that people set up their workstations with, if it's regulated by the building code then it's going to need to comply. So, I do tend to agree with you and we want to make sure we get this language as clear as possible.

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So, we're going to go ahead and take a look at this. There might be a

different placement for the concept of dedicated. It may be that right at

the beginning of that exception where we see receptacles, controls, and

switches, they're an integral component, it may be that dedicated

receptacles, controls, and switches.

Terry

That may make sense. Yes, I would agree.

Derek

Okay. We're going to give this some more thought. We'll be discussing this here in-house, but I think that's a real good comment.

So, if there aren't any more comments, let's go ahead and go to the next

item. The next item addresses the use of the term "passenger drop-off and

loading zones." In this item DSA is only cleaning up as a follow-up to a

code change we did last rule-making cycle where we changed the term

passenger loading zone, we changed the term to passenger drop-off and

loading zone. But, we overlooked a few sections, so we're proposing to

correct that and make it all consistent.

We're going to be shifting into the rapid-fire round right here. We're

going to move pretty quickly through the remainder of these items. Do we

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have any comments here in Sacramento on this item for passenger drop-

off and loading zone? No comments here. Oakland?

Kerwin

No comment.

Derek

Thank you. Los Angeles? No comment. San Diego? No comment.

Anybody queued up on the AT&T teleconference line?

Moderator

No participants queued up.

Derek

Okay, great. Let's go to the next one then. The next item is with regard to the exposed pipes and surfaces under sinks. Here DSA is proposing that, in essence, all sinks that are provided within an accessible room or space and whose water supply and drain pipes are exposed, need to provide protection around those water supply and drain pipes. Currently, the code would only apply that requirement to those sinks that are required to be accessible.

So, are there any questions and comments about this item here in Sacramento? Okay, none here. Oakland?

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Kerwin

I don't think this change is necessary. I think your rationale is flawed. In

the [indiscernible] for protecting these pipes [indiscernible] is to install

these hot water as well as drain pipes. So, [indiscernible] then that you

use tempered water, not hot water [indiscernible]. The code already says

you can't have a basin with sharp edges, so what are we protecting here? I

don't think this change is needed.

Derek

Okay. Thanks, Kerwin. Just a quick explanation on that. We see that

there are 5% of the sinks that are going to be required to be of accessible

height, and knee clearances, and so on. But, we also know that some sinks

that may not be required to be accessible may still be useable or partially

useable by people with disabilities.

So, what we're trying to address are the other sinks and provide protection

from the hot pipes and from the abrasive elements, too. That's what we're

trying to address, but I understand your concept and we're definitely going

to consider that. Thanks.

Any comments from Los Angeles? None. San Diego? None.

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Now to the teleconference line, please.

Moderator

And, we'll go to Michael Mankin. Please go ahead.

Michael M.

I just wanted to say, Derek, that in my history, I've been disabled for about 68 years and I have never heard of anyone being injured on a burr under a sink. If only 5% are accessible, hopefully, you'll raise that to a higher number, it's almost impossible to get under the lavatory, plus the counter is less than 34 inches high. At 30 inches you really can't even get under it.

Is there any data that supports this? Because I used to know the secretariat Ed Ansey [ph], and he told me that the only reason that is there, before there were thermostats they had a lot of insulated tubing available without a market because the thermostat requirement became nationwide. So, they had all of this tubing and no market for it so it was put in the 1961 access standard. And, I have never, ever in my entire life, I lived in a dorm with disabled people, I have probably about 5,000 people on my mailing list, have never heard of anyone getting injured with this.

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So, I don't know who asked for it, but I probably imagine it was

somebody that sells insulation. Nevertheless, I'm not against it because I

think it may be required by federal law, but it is a tremendous waste of

energy and I just think it should not be the primary focus of this code

package.

I think much more urgent is the number of accessible lavs which, I don't

know if you've got to that one yet, but I think one lav in a bank of lavs in

an airport means you really have no place to wash your hands because

everybody uses that lav. And so really, all the lavs should be available but

if nothing—because that doesn't serve everybody, then I think a greater

number need to be made accessible and I suggest 25% of lavs.

But, I've never heard of anyone injured on piping, especially since the

advent of thermostats. I think the likelihood of burrs there would only be

at an accessible sink, if it was big enough to slide under, so that would

be—if it was lower than 29 clear I really don't see the point.

Derek

Okay. I think as far as your comments were addressing lavatories, that is

the next item, but since we're in the rapid-fire round, I think we'll take

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that and double check on the teleconference line, see if there's anybody

else who has a comment on this.

Moderator

No other participants queuing up.

Derek

Okay, great. The next item is quite similar, but this is regarding the exposed pipes and surfaces under lavatories. Here we're proposing that each and every lavatory be provided—that has exposed water supply and drain pipes, needs to provide the protection around those drain pipes. As Michael said, he was suggesting that the percentage of accessible

lavatories be increased from 10% to 25%.

Are there any other comments or questions on this from here in

Sacramento? None. Oakland?

Kerwin

No comment.

Derek

Okay. Thank you. Los Angeles? None. San Diego? None.

How about on the teleconference line, has anybody queued up for this?

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Moderator

No participants queuing up.

Derek

Okay. Then, let's go ahead and move on to the next item. The next item

has to do with some changes that we're including in the scoping for multi-

story residential dwelling units. We've received a couple comments in

support of this. I also recall that we have received comments requesting

that we review federal law and standards, and make sure that we are not

out of compliance with that federal law and standard.

That's something that we are definitely working on actively and we'll be

working on that probably beyond the time period of this code change

cycle. So, it's something that we're definitely aware of, we've taken to

heart, and we're going to be continuing to research that.

Is there anybody here in Sacramento who has any comments on this item?

None here in Sacramento. Oakland?

Kerwin

[Indiscernible] requirement here.

Susan

Kerwin, this is Susan Moe. Actually, in taking a look at this item, we do

align with the Fair Housing Act and those guidelines. Because basically

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what we're doing is you take a look at the Fair Housing Act in the

guidelines, and you look at the requirements for the powder room, or

bathroom, and a kitchen that's required to be located on the primary entry

level, that requirement per the Fair Housing Act guidelines is only in

buildings with one or more elevators.

So, basically, if you take a look at the guidelines, if you have a building

where you have multi-story—or multi-level residential dwelling units, the

Fair Housing Act they don't regulate those types of units in buildings

without elevators. So, basically, what we've done here is we're aligning

ourselves with the Fair Housing Act guidelines for those multi-story

residential dwelling units where it is located in a building with an elevator,

and the guidelines do require the powder room, or a bathroom, and a

kitchen located on the primary entry level.

And then we're also aligning, as we did before, just sort of making a little

bit clearer for the scoping section, for the multi-story residential dwelling

units and buildings with no elevator that then really what would be

required on that primary entry is a powder room, or a bathroom. This is

consistent with what we have adopted from Chapter 11A.

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So we did take a look at the Fair Housing Act guidelines, and we wanted

to be sure, like you said, that we weren't doing anything that is less than a

federal regulation, or a guideline, or a standard.

Kerwin

I'm not saying you're doing less, I think you're doing more.

[Indiscernible] kitchen, which is fine for Fair Housing and would probably

be in Chapter 11A, but [indiscernible] in Chapter 11B does not apply to

privately funded housing. I understand that housing under Chapter 11B

[indiscernible] related to publicly funded housing. I don't think this is

applicable to that, and that's what I think needs to be looked at further.

I'm not going beyond what's required by [indiscernible] the A standards,

so they [indiscernible] public housing. And that's where Chapter 11B

usually covers that.

Susan

Well, if we take a look at—Oh go ahead, I'm sorry.

Kerwin

I know there's a lot of confusion related to housing under Chapter 11B versus housing under Chapter 11A, and that's where I think there's so much confusion. Designers and owners really don't understand what they need to do.

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Susan

And if we take a look at this, previous to the 2013 codes, DSA-AC adopted all of Chapter 11A. So, basically, we have always adopted what is really the Fair Housing Act guidelines because that's what Chapter 11A is based on. And when you look to the Fair Housing Act guidelines it doesn't differentiate between public or private. It's basically housing that's covered by the Act. So when you take a look at, then, what happens in the 2013 rule-making cycle, because we've incorporated the provision for the units of mobility features from the 2010 ADA standards, and basically we carry forward what we previously adopted, which is the Fair Housing Act guidelines.

As you said, we wanted to be sure that we weren't going beyond that, and that's what we did when we took a look at this. And we just wanted to be sure that, in addition, that we weren't going any less than what the guidelines require. Because, there is the document that came out from Department of Justice and HUD that clarifies that if it is a multi-story residential dwelling unit, and a building with an elevator, then it does require a powder room, or a bathroom, and kitchen on the first floor. So we're just aligning ourselves with Chapter 11A, and with what HUD and Department of Justice has required.

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Kerwin

So I just [indiscernible] misapplication of several things. Honestly, the different agencies from Department of Justice, which is [indiscernible]. There's totally a different separation of housing between those two agencies, and I think this is a misapplication of that. We'll leave it at that, for now.

Susan

Okay. Thank you, Kerwin.

Derek

Okay. Any other commenters on the line for this item regarding housing?

Moderator

We'll go to Michael Mankin. Please go ahead.

Michael M.

I don't want to derail everything there, but I have to say that it was really going to be very difficult. Once you detach from co-ownership of 11A, all of the builders that sell their projects during construction, that are beginning the project with private funds, and they sell to an entity like a public entity or to a builder that gets public assistance, public money mixed in with this project, he now has purchased a project that does not meet the 11B pack of standards, the public building standard. In doing so, by dropping 11A, you lost all of the definitions that were relative to public

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housing. I think that you will now see these housing issues run on

separate tracks, which is a real nightmare for the building industry.

I worked in housing all my life, and I did a lot of projects that were sold to

foreign investors during construction. And if we built according to

Chapter 11A today, and it was sold to someone with public money, in the

mix, they would be not in compliance and they would have to reconstruct.

So that's the problem.

We have a unilateral agreement with the California Building Industries

Association and CALBO. And we agreed to drop the housing in Chapter

11B, because it was a mismatch for 11A, and on that agreement the only

thing we retained was that if it was a remodel then path of travel would

still apply. But we referenced Chapter 11A for everything and all the

drawings of the housing, whether publicly funded or not, met the

minimum federal requirements of the Fair Housing Act, and anything that

was to remodel was taken care of by language in 11B.

So now, we have I don't know how many drawings in the code of 11B that

are duplicated in the code for Chapter 11A. It's really very chaotic. So I

want you to reconsider that and tell me how you're going to get those

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definitions back, because they're not adopted in 11B, or by DSA.

Anyway, this is relative to that, or incidental to it, and I think it's part of

the problem.

Otherwise, I like what you're doing there. I think you're trying to put it

back and I appreciate that. But I think the strategy of dropping 11A

because we don't regulate private housing is not relevant because housing

should not have to adhere to standards with two agencies that can't

coordinate.

Derek Michael, I think that those are good comments, and we always want to

make sure that we have full coverage of the types of housing that we're

authorized to regulate under state law. So if you have some specific

concerns about aspects of 11A that you think we need to give more

attention to—I agree with you, they're probably incidental to this code

change proposal. But if you have additional concerns about that we'd

certainly welcome an email, which might highlight those.

Michael M.

Okay. I'll try to work on that.

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Sue

Michael, maybe it would be good for you and I to have a discussion on the

housing and what's now covered under Chapter 11B, and a conversation

over that, if you would like?

Michael

Yes, I would like that. You know, there's 700 paragraphs in the old code

on access, and it's just very unnecessary because a lot of it is duplicatives

in 11A and 11B. They're usually the same, sometimes they're not. I was

like, what a nightmare for the housing industry. I understand why they're

reluctant to deal with access because the mismatch between 11A and 11B

is really complicated.

Let's set up a time. I'll email you and we'll set up a time that's

convenient to both of us to work on that, and we'll try to get some input

from the other stakeholders.

Derek

Okay. Great. Great. Well, I'm an optimist at heart, so I truly did believe

that we'd be able to individually present the balance of these code change

items, but I see we only have 10 minutes left in today's meeting. So, with

that, I think what we want to do is to open up the meeting for comments

and questions, more broadly, about those items which we have not

addressed today.

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Please forgive me in advance, but if the conversation starts to trend

towards some of those items we've already discussed, I'm going to ask

that we hold off on those kinds of comments so that we can focus on those

items we have not yet discussed today.

I think with that, let's go ahead and open up for questions and comments

on any of the balance of the items we haven't talked about today. Here in

Sacramento, questions, comments? None here. Oakland, questions or

comments? No questions or comments from Oakland. Los Angeles, any

questions or comments? No questions or comments from Los Angeles.

San Diego, any questions or comments on the balance of the items? No

questions or comments there.

Okay, let's go to the phones. Anybody queued up for questions and

comments on the balance of the items?

Moderator

And we'll go to Terry McLean. Please go ahead.

Terry

Item 11B-245. I'm trying to figure out why we changed from commercial

to public accommodations in private residence. It seems to me

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commercial would be more stringent, overall, because if you just put

public you're only addressing those areas that are public, meaning like the

public's coming to. But in commercial you would also address new

employee areas, for example, like a break room that's a common-use area.

To me, it seems like we have come back and we have lessened the code

from the federal code.

Derek Okay. The federal code does certainly address commercial facilities

located in private residences. It has a specific section in the statute which

addresses that, within regulations. One thing that sometimes people

overlook is that that requirement is only applicable to buildings that are

constructed with the intent of providing commercial facilities within

private residences. It's keyed to initial construction. As far as I know that

doesn't apply to any subsequent changes in use within that private

residence.

We recognize the risks that commercial facilities within private

residences, under the California Building Code, in contrast, would actually

capture those residences that were later converted to use to include

commercial functions. But we also recognize that at the federal level that

the definition of things that affect commerce is being interpreted very

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broadly and would likely be interpreted to include any commercial activity

which occurs within a private residence. Now this could be as simple as

an individual deciding to sell items as a regular course of business on

Ebay. No employees, no public visitations intended there, and yet, the

California Building Code would then have obligated a person in that

situation to make their facility, their house, their home, accessible.

This was inconsistent with the federal language, as I understand it. So

while the change might not have been perfect, we had to make a judgment

in this case that the public accommodations, those areas where the public

goes, should be what is addressed within the California Building Code.

Further, we already have the California Building Code language, in 11B

that applies the accessibility requirements to those various uses within the

facility. So I would say that where those commercial uses occur, and are

regulated by the building code under, for example an alteration, that those

may already be covered. They probably are. And certainly if it's initially

constructed with a combination of private residence and commercial

operation, then that's clearly covered under the building code.

So it really was hazardous in the extreme reach and breadth within the

California Building Code to those individuals who really don't operate

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what most people would consider a commercial facility, where you don't have the public coming in, where you don't have employees, and where, simply, a person is conducting business on their computer.

Terry That makes sense.

Derek Okay.

Terry Thank you.

Derek You're welcome. Any other comments on the line?

Moderator No other participants in queue.

Derek Okay. Real good. Real good. I think with that, I'd like to turn it back

over to Ida.

Ida Okay. Thanks, Derek. Thank you for your help today, and Derek

especially, for your moderation of the discussion. And thank you all in

attendance today for your comments.

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As previously stated, predevelopment cycle activities conclude with a

discussion of the amendments at the Building Standards Commission

Code Advisory Committee in early 2017. To accommodate the BSC

schedule we have a deadline to submit our package of proposed

amendments to the BSC in December.

If you would like your comments to be considered for amended language

in this package, we ask that you submit your comments to us in writing

prior to the Thanksgiving holiday via email to dsaaccess2016@dgs.ca.gov.

This will not, however, be your final opportunity for comments, as you are

able to comment at the code advisory committee meeting in the spring and

well into next year during the formal code development cycle.

The comment process, beginning in January, will be managed by the

Building Standards Commission, and the BSC will notify all stakeholders

of the opportunity for further comment at each stage of the code

development cycle. To receive notification of code development

activities, please request to have your name included in the BSC database

by going to the Building Standards Commission website at

www.bsc.ca.gov. When you're on the website, go to about us, click on

contact us, then click on database. Fill out the form and send it to the

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Building Standards Commission. DSA will also to continue to inform

stakeholders of code cycle activity.

Also, a reminder that if your suggested code change item is not one of the

items on the agenda for today, it has not been selected for consideration in

this code development cycle. Each individual that identified a potential

code change will receive notice via email of the status of the item under

consideration, and whether it can be addressed in the future code

development cycle. It is anticipated that we will send out these notices by

the end of the year.

Once again, thank you for your participation today and have a great

holiday season. Jonathon, I think we're ready to conclude the call.

Moderator

And for those participants on the phone, you may now disconnect at this

time.