BEFORE THE
OFFICE OF ADMINISTRATIVE HEARINGS
STATE OF CALIFORNIA

IN THE MATTER OF:

PARENT ON BEHALF OF STUDENT,

v.

CAPISTRANO UNIFIED SCHOOL DISTRICT.

OAH CASE NUMBER 2020090023

ORDER DETERMINING DUE PROCESS COMPLAINT INSUFFICIENT

SEPTEMBER 8, 2020

On August 28, 2020, Student filed a Due Process Hearing Request, called a complaint, with the Office of Administrative Hearings, called OAH, naming Capistrano Unified School District. On September 4, 2020, Capistrano timely filed a Notice of Insufficiency as to the complaint.

APPLICABLE LAW

The named parties have the right to challenge the complaint's sufficiency. (20 U.S.C. § 1415(b) & (c).) The party filing the complaint is not entitled to a hearing

unless the complaint meets the requirements of title 20 United States Code section 1415(b)(7)(A).

A complaint is sufficient if it includes: (1) a description of the problem relating to the proposed change regarding the Student's identification, evaluation, or educational placement, or providing the Student with a free appropriate public education; (2) facts about the problem; and (3) proposed resolutions to the extent known and available to the party at the time. (20 U.S.C. § 1415(b)(7)(A)(ii)(III) & (IV).) These requirements prevent vague and confusing complaints and promote fairness by providing the named parties with sufficient information to know how to prepare for the hearing and how to participate in a resolution session and mediation. (See H.R.Rep. No. 108-77, 1st Sess. (2003), p. 115; Sen. Rep. No. 108-185, 1st Sess. (2003), pp. 34-35.)

The complaint provides enough information when it provides "an awareness and understanding of the issues forming the basis of the complaint." (Sen. Rep. No. 108-185, *supra*, at p. 34.) The pleading requirements should be liberally construed in light of the broad remedial purposes of the IDEA and the relative informality of the due process hearings it authorizes. (*Alexandra R. ex rel. Burke v. Brookline School Dist.* (D.N.H., Sept. 10, 2009, CIV. 06-CV-0215-JL) 2009 WL 2957991[nonpub. Opn.]; *Escambia County Bd. Of Educ. V. Benton* (S.D. Ala. 2005) 406 F.Supp.2d 1248, 1259-1260; *Sammons v. Polk County School Bd.* (M.D. Fla., Oct. 28, 2005, 8:04CV2657T24EAJ) 2005 WL 2850076 [nonpub. Opn.]; but cf. *M.S.-G v. Lenape Regional High School Dist. Bd. Of Educ.* (3d Cir. 2009) 306 Fed.Appx. 772, 775 [nonpub. Opn.].) Whether the complaint is sufficient is a matter within the sound discretion of the Administrative Law Judge. (*Assistance to States for the Educ. Of Children with Disabilities & Preschool Grants for Children with Disabilities* (Aug. 14, 2006) 71 FR 46,540-46541, 46699.)

On September 28, 2017, the California attorney general issued an opinion letter which considered whether the Individuals with Disabilities Education Act, the implementing regulations, and/or the California Education Code authorized a party to special education due process proceedings to be represented by a person that was not an active member of the California State Bar. The attorney general's opinion concluded these laws did not authorize parties to a special education due process case to be represented by a person that is not an active member of the California State Bar. (100 Ops. Cal. Atty. Gen. 19 (2017).)

DISCUSSION

Student's complaint is an improper form pleading that insufficiently pled claims. Student primarily alleges that Capistrano failed to implement Student's individualized education program, called an IEP, since March 2020; failed to provide Parent with notice of a change in Student's IEP; and materially changed the IEP. The issues are general and not specific to Student, as the complaint fails to identify the IEP or services that are in dispute. Student's allegations are overly vague and fail to provide enough information for Capistrano to understand the issues forming the basis of the complaint.

The complaint is identical to complaints for other students filed by attorneys Peter G. Albert and Patrick Donohue, which OAH deemed insufficient. (See *Student v. Poway Unified School District* (August 25, 2020) OAH Case No. 2020080526 [Order Finding Student's Due Process Complaint Insufficient]; *Student v. Saddleback Valley Unified School District* (August 27, 2020) OAH Case No. 2020080561 [Order Finding Student's Due Process Complaint Insufficient].) Student's attorneys overlook that each child's educational program is unique and a complaint alleging a denial of a free appropriate public education must be specific to the student. Here, the complaint could be for any child in any school district, thereby making it impossible for Capistrano to

prepare for a resolution session or mediation for this matter. For these reasons, Student's complaint is insufficient.

Attorneys Peter G. Albert and Patrick Donohue filed the complaint on behalf of Student. Neither attorney appears to be authorized to practice law in the State of California, in violation of the attorney general's opinion. Consequently, attorneys Albert and Donohue were not authorized to file the complaint on behalf of Student. Accordingly, Student may file an amended complaint as a self-represented litigant, or through an attorney licensed to practice law in California.

ORDER

1. Student's complaint is insufficiently pled under section title 20 United States Code section 1415(c)(2)(D).
2. Student may file an amended complaint under title 20 United States Code section 1415(c)(2)(E)(i)(II).
3. The amended complaint must comply with the requirements of title 20 United States Code section 1415(b)(7)(A)(ii) and must be filed not later than 14 days from the date of this Order.
4. If Student fails to file a timely amended complaint by an attorney licensed to practice law in California, or by Parent as a self-represented litigant, the case will be dismissed.

5. All dates previously set in this matter, except the September 11, 2020 Order to Show Cause Hearing, are vacated.

IT IS SO ORDERED.

DocuSigned by:
Tara Doss
0D223C0D8032412...

Tara Doss

Administrative Law Judge

Office of Administrative Hearings