



MEMORANDUM

Date: February 17, 2015

File No. 4200

To: Jeffrey A. Beard, Ph.D., Secretary
California Department of Corrections and Rehabilitation
1515 S Street, Suite 502 South
Sacramento, CA 95811

From: Department of General Services
Office of Audit Services

Subject: AUDIT REPORT: DELEGATED PURCHASING PROGRAM

This report presents the results of our compliance audit of the California Department of Corrections and Rehabilitation's (CDCR) delegated purchasing program. As required by Public Contract Code Section 10333, the Department of General Services (DGS) conducts an audit at least once in each three-year period of each state agency to which purchasing authority has been delegated by the department. At the time of our audit, CDCR had two purchasing authority delegations: No. 9G-0614-DCR-HQ1 governing non-information technology purchases and No. 9I-0614-DCR-HQ1 governing information technology (IT) purchases. Our audit was conducted in accordance with U.S. generally accepted auditing standards.

The objective of our audit was to determine that procurement transactions are being conducted in accordance with the terms and conditions of CDCR's purchasing authority delegation agreements with DGS, which include dollar threshold limits for various categories of procurements. The state's delegated purchasing requirements are primarily contained in State Contracting Manual (SCM) Volumes 2 (non-IT) and 3 (IT). As applicable, the scope of our audits of state agencies includes, but is not limited to, compliance with policies governing the conduct of competitive solicitations, use of leveraged procurement agreements, solicitation of certified small businesses (SB) and disabled veteran business enterprises (DVBE), establishment of fair and reasonable pricing for acquisitions of less than \$5,000, use of CAL-Cards to pay for goods and services, and prompt payment of suppliers.

Based on the results of our fieldwork conducted over the period August 21, 2013 through March 17, 2014, we concluded that CDCR is conducting its delegated purchasing program in compliance with the terms and conditions of its delegation agreements. CDCR's delegated purchasing policies and procedures are sufficient to provide reasonable assurance of compliance with the state's procurement statutes, policies, and procedures.

During our review we identified a number of areas for improvement within CDCR's delegated purchasing program. These areas included our concern that policies and procedures were not always ensuring full compliance with SCM provisions governing the: (1) referencing of the State's Bidder Instructions and General Provisions in all IT competitive solicitations (SCM 3, 4.B8.0 and 4.B8.1); (2) obtaining of bidder declaration forms from SB/DVBEs for non-IT procurements, which assist in verifying the performance of a commercially useful function (SCM 2, 3.2.6); (3) maintaining of a losing participant's certification in the procurement file for non-IT solicitations conducted using the SB/DVBE option (SCM 2, 4.B5.2); and, (4) maintenance of information on the waiver of the DVBE participation requirement within the bidder solicitation (SCM 2, 4.B2.5 and SCM 3, 4.B2.8). Further, leveraged procurement agreement transaction files did not always contain: (1) information that price was used as a best value criteria for IT

procurements (SCM 3, 6.A3.3); and, (2) a copy of the contract pricing page(s) for non-IT procurements (SCM 2, 6.A4.1).

Prior to the completion of our audit, we verified that appropriate actions had been or were being taken to address the above issues. Therefore, they are not further discussed in this report.

We are pleased with the prompt actions taken by CDCR to address findings identified during our audit fieldwork. However, we did not perform effectiveness tests to determine whether the corrective actions were functioning as intended. CDCR's management has the ongoing responsibility for ensuring that its business management policies and procedures are functioning as prescribed and are modified, as appropriate, for changes in conditions.

To determine compliance, we reviewed policies and procedures, interviewed parties involved, tested records and transactions and performed other tests as deemed necessary. The period covered by our testing varied depending upon the area of review and the type of transactions involved; however, the emphasis of our review and testing was with current procedures and transactions completed during the 2013/14 fiscal year. Our transaction tests included the review of 264 delegated procurements¹.

We greatly appreciated the cooperation and assistance provided by CDCR's personnel.

If you need further information or assistance on this report, please contact me at (916) 376-5058, or Andy Won, Audit Supervisor, at (916) 376-5052.



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¹ Our tests included transactions conducted by the following nine institutions/facilities: Pelican Bay State Prison; California Correctional Center, Susanville; California Medical Facility, Vacaville; Folsom State Prison; Mule Creek State Prison, Ione; California State Prison, San Quentin; Sierra Conservation Center, Jamestown; California Men's Colony, San Luis Obispo; and, California Institution for Men, Chino